



Application for Licence Amendment

Part V Division 3 of the *Environmental Protection Act 1986*

Licence Number	L9377/2023/1
Licence Holder	Shire of Coolgardie
File Number	DER2022/000612
Premises	Coolgardie Waste Facility Coolgardie Tip Road COOLGARDIE WA 6492 Legal description - Crown Reserve 3497 Lot 501 on Deposited Plan 255090 As defined by the map and coordinates in Schedules 1 and 2 of the licence
Date of Report	13 February 2024
Decision	Revised licence granted

Abbie Crawford
A/Manager, Waste Industries

an officer delegated under section 20 of the *Environmental Protection Act 1986* (WA)

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1. Decision summary

This Amendment Report documents the assessment of potential risks to the environment and public health from proposed changes to the emissions and discharges during the operation of the Premises. As a result of this assessment, Revised Licence L9377/2023/1 has been granted.

The Revised Licence issued as a result of this amendment consolidates and supersedes the existing Licence previously granted in relation to the Premises. The Revised Licence has been granted in a new format with existing conditions being transferred, but not reassessed, to the new format.

2. Scope of assessment

2.1 Regulatory framework

In completing the assessment documented in this Amendment Report, the department has considered and given due regard to its Regulatory Framework and relevant policy documents which are available at <https://dwer.wa.gov.au/regulatory-documents>.

2.2 Amendment summary

On 25 October 2023, the Shire of Coolgardie (Licence Holder) submitted an application to the department to amend Licence L9377/2023/1 under section 59 and 59B of the *Environmental Protection Act 1986* (EP Act) for the Coolgardie Waste Facility (the Premises), located at Coolgardie Tip Road, Coolgardie. The amendment is to increase the approved annual tonnages of Category 64 putrescible waste to be disposed of, from 30,000 tonnes to 50,000 tonnes, and the addition of mulching of green waste under existing Category 61A activities.

The Licence Holder intends on accepting an increased throughput of Category 64 putrescible wastes to facilitate waste acceptance from the Shire of Esperance waste transfer station. The transfer station is currently under assessment by the department under Works Approval W6838/2023/1. The increased putrescible waste is intended for disposal into the existing high-density polyethylene lined Class III landfill cell. No additional construction is required for this landfill cell and no changes to the current landfilling practices are proposed. Lifespan calculations on this cell have determined there is sufficient current capacity to landfill the increased tonnage of waste, although demand is not anticipated to reach 50,000 tonnes per annum in the immediate short-term. Leachate, landfill gas and stormwater management will be mitigated by existing infrastructure that was constructed with the landfill cell, including stormwater and landfill leachate collection infrastructure and a dedicated leachate evaporation pond and stormwater retention basins.. Groundwater, surface water and landfill gas monitoring will be conducted as required by the existing licence.

The Licence Holder has commenced planning for the development of the next landfill cell to support future growth of the premises, however these plans are not subject to this assessment.

Historically the premises has accepted green waste that has been stockpiled, dried and later burned within purpose built earthen bays in accordance with current licence conditions. The Shire wishes to continue with the provision of burning green waste as a last resort, however wishes to shred suitable green waste for use as mulch by the Shire and the public. Upon receipt of green waste it will continue to be stored at the existing green waste stockpile and processing area, where it will be inspected for contaminants such as weeds. Weeds will be separated for seasoning and future burning. Shredding of non-contaminated green waste will be conducted on an as-needs basis by an external contractor, where the shredded green waste will be stored on one side of the existing hardstand pad of the general solid waste drop-off area. An earthen bund installed upon the hardstand pad will separate mulched green waste from the ongoing activities of solid waste drop-off. The mulch will not be pasteurised prior to use.

This amendment is limited only to changes to the Category 64 throughput, the modification of

existing Category 61A solid waste activities from the Existing Licence and the deletion and amendment of construction compliance due dates. No changes to the aspects of the existing Licence relating to Category 57, Category 61, Category 62 or Category 63 have been requested by the Licence Holder. Table 1 below outlines the proposed changes to the existing Licence.

Table 1: Proposed throughput capacity changes

Category	Current throughput capacity	Proposed throughput capacity
Category 57 Used tyre storage (general): premises (other than premises within category 56) on which used tyres are stored	No more than 500 tyres	N/A
Category 61 Liquid waste facility: premises on which liquid waste produced on other premises (other than sewerage waste) is stored, reprocessed, treated or irrigated.	2,000 tonnes per annual period	N/A
Category 61A Solid waste facility: premises (other than premises within category 67A) on which solid waste produced on other premises is stored, reprocessed, treated, or discharged onto land.	2,000 tonnes per annual period	N/A
Category 62 Solid waste depot: premises on which waste is stored or sorted, pending final disposal or re-use.	5,000 tonnes per annual period	N/A
Category 63 Class I inert landfill site: premises (other than clean fill premises) on which waste of a type permitted for disposal for this category of prescribed premises, in accordance with the <i>Landfill Waste Classification and Waste Definitions 1996</i> , is accepted for burial.	4,000 tonnes per annual period	N/A
Category 64 Class II or III putrescible landfill site: premises (other than clean fill premises) on which waste of a type permitted for disposal for this category of prescribed premises, in accordance with the <i>Landfill Waste Classification and Waste Definitions 1996</i> , is accepted for burial.	30,000 tonnes per annual period	50,000 tonnes per annual period

2.3 Compliance against licence specified actions

The construction quality assurance (CQA) validation report lodged by Talis Consultants on 26 October 2022 on behalf of the Shire of Coolgardie to satisfy Works Approval W6534/2021/1, conditions 2 through 8 was assessed by DWER as lacking information. As such, condition 21 was added to licence L9377/2023/1 requesting additional information to demonstrate compliance with construction and reporting requirements.

On 21 December 2023 Talis Consultants submitted a Licence Compliance Audit Report (Talis, 2023) on behalf of the Licence Holder as per the requirements of licence L9377/2023/1 condition 21. This report included compliance information for Class III cell stormwater diversion bunds and surface water (stormwater) basin. The department has assessed the Licence Compliance Audit Report and determined that the Licence Holder is compliant with the requirements of condition 21 for the Class III cell stormwater diversion bunds and surface water (stormwater) basin.

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The report also included a request for the removal of the construction due date for the Asbestos Monocell and the Tyre Monocell, to enable construction of the infrastructure on an as-needs basis. The Licence Holder commits to ensuring construction of the two monocells complies with the construction requirements of condition 21, table 8, items 3 and 4.

In addition, the report advised that construction of the Tyre Storage Bay has been delayed and included a request to extend the due date for completion from 31 December 2023 to the anticipated completion date of 30 April 2024. The Licence Holder commits to ensuring construction of the tyre storage bay complies with the construction requirements of condition 21, table 8, item 5.

Key Finding:

1. As the Licence Holder has been found to be compliant with the construction requirements of condition 21, table 8, item 1 for the Class III cell stormwater diversion bunds and surface water (stormwater) basin, the Delegated Officer shall remove item 2 from table 8 of condition 21.
2. As the requests to delete the construction due date for the asbestos monocell and the tyre monocell and amend the due date for the tyre storage bay are administrative in nature, and the Licence Holder’s commitment to complying with the construction requirements previously specified in condition 21, table 8 do not alter the risk profile, the Delegated Officer shall delete and amend the construction due dates as requested.
3. The Delegated Officer notes the construction audit report remains outstanding for the Class III Cell Sidewall protection layer, the asbestos monocell, the tyre monocell and the tyre storage bay. As such, these items will be retained in condition 21, table 8.

3. Risk assessment

The department assesses the risks of emissions from prescribed premises and identifies the potential source, pathway and impact to receptors in accordance with the *Guideline: Risk assessments* (DWER 2020).

To establish a Risk Event there must be an emission, a receptor which may be exposed to that emission through an identified actual or likely pathway, and a potential adverse effect to the receptor from exposure to that emission.

3.1 Source-pathways and receptors

3.1.1 Emissions and controls

The key emissions and associated actual or likely pathway during premises operation which have been considered in this Amendment Report are detailed in Table 2 below. Table 2 also details the proposed control measures the Licence Holder has proposed to assist in controlling these emissions, where necessary.

Table 2: Licence Holder controls

Sources	Emission	Potential pathways	Proposed controls
Acceptance, handling, processing and disposal of	Dust	Air / wind dispersion	No new controls proposed, operating under licence L9377/2023/1.
	Noise	Air / wind dispersion	No new controls proposed, operating under licence L9377/2023/1.

Sources	Emission	Potential pathways	Proposed controls
waste and green waste / mulch	Odour	Air / wind dispersion	No new controls proposed, operating under licence L9377/2023/1.
	Leachate	Overland flow Subsurface seepage	No new controls proposed, operating under licence L9377/2023/1.
	Contaminated stormwater	Overland flow Subsurface seepage	No new controls proposed, operating under licence L9377/2023/1.
	Unauthorised fires – smoke and fire spread	Air / wind dispersion	No new controls proposed, operating under licence L9377/2023/1.
	Landfill gas	Air / wind dispersion	No new controls proposed, operating under licence L9377/2023/1.
	Vermin, pests pathogens	Air / wind dispersion	No new controls proposed, operating under licence L9377/2023/1.
	Windblown wastes	Air / wind dispersion	No new controls proposed, operating under licence L9377/2023/1.
Mulch product quality	Release of physical, chemical and/or biological contaminants	Direct contact of product by consumers and the receiving environment	<p>Continued use of green waste stockpile and processing area for storage and sorting of incoming green waste.</p> <p>Co-hosted use of the existing hardstand pad at the general solid waste dropoff area for shredding and storage of mulch, with an earthen bund to separate the two waste types.</p> <p>Inspection of green waste for weed, removal for seasoning and burning.</p> <p>Shredding of green waste on an as-needs basis by a contractor.</p>

3.1.2 Receptors

In accordance with the *Guideline: Risk assessments* (DWER 2020), the Delegated Officer has excluded employees, visitors and contractors of the Licence Holder’s from its assessment. Protection of these parties often involves different exposure risks and prevention strategies, and is provided for under other state legislation.

Table 3 below provides a summary of potential human and environmental receptors that may be impacted as a result of activities upon or emission and discharges from the prescribed premises (*Guideline: Environmental siting* (DWER 2020)).

Table 3: Sensitive human and environmental receptors and distance from prescribed activity

Human receptors	Distance from prescribed activity
Residential premises	<ul style="list-style-type: none"> • 420 m south of the premises boundary; • 1,000 m south west of the premises boundary; • 1,200 m south west of the premises boundary.
Environmental receptors	Distance from prescribed activity
Surface water	Minor, non-perennial creek located 240 m south of the premises boundary.
Groundwater	Located within the Goldfields Groundwater Area. Depth to groundwater is generally 25 - 30 m below ground level.

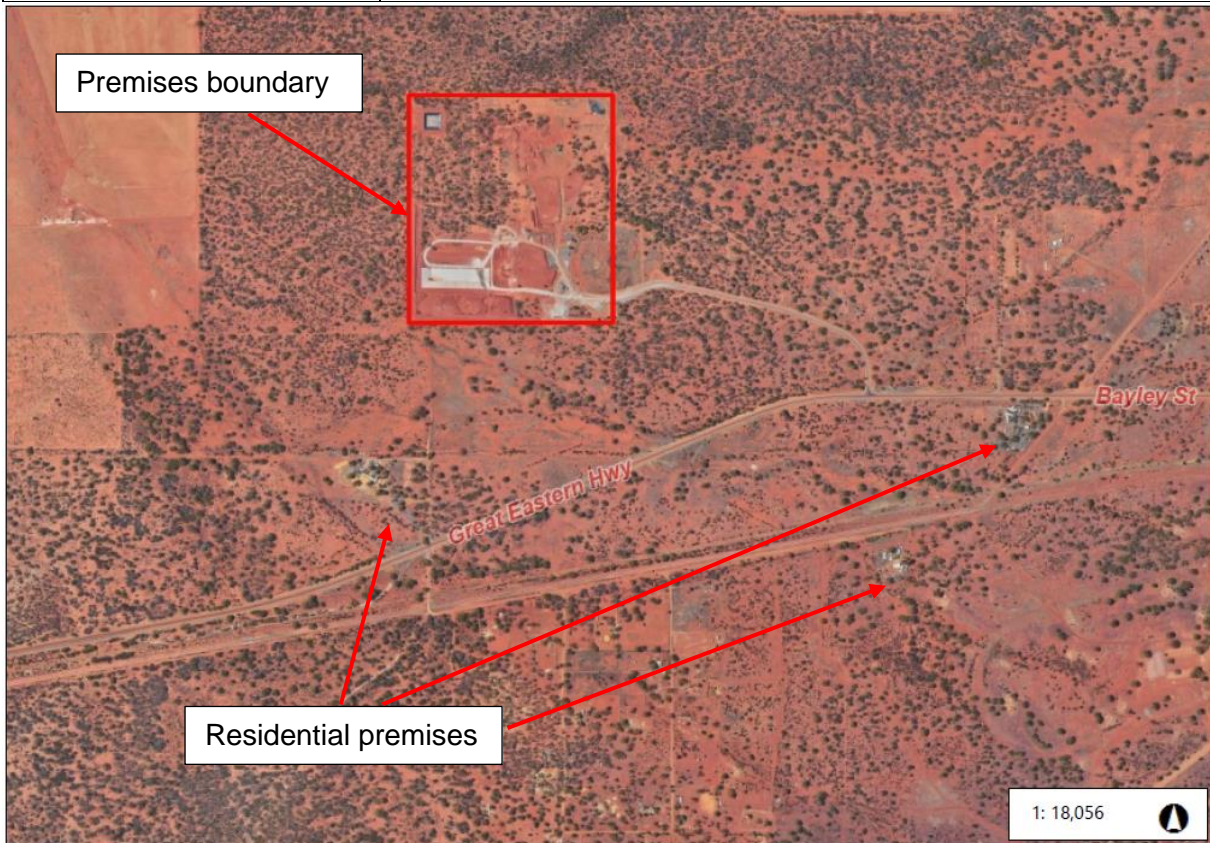


Figure 1: Distance to sensitive receptors

3.2 Risk ratings

Risk ratings have been assessed in accordance with the *Guideline: Risk Assessments* (DWER 2020) for those emission sources which are proposed to change and takes into account potential source-pathway and receptor linkages as identified in Section 3.1. Where linkages are in-complete they have not been considered further in the risk assessment.

Where the Licence Holder has proposed mitigation measures/controls (as detailed in Section 3.1), these have been considered when determining the final risk rating. Where the Delegated Officer considers the Licence Holder's proposed controls to be critical to maintaining an acceptable level of risk, these will be incorporated into the licence as regulatory controls.

Additional regulatory controls may be imposed where the Licence Holder's controls are not deemed sufficient. Where this is the case the need for additional controls will be documented and justified in Table 4.

The Revised Licence L9377/2023/1 that accompanies this Amendment Report authorises emissions associated with the operation of the Premises.

The conditions in the Revised Licence have been determined in accordance with *Guidance Statement: Setting Conditions* (DER 2015).

Table 4. Risk assessment of potential emissions and discharges from the Premises during operation

Risk Event					Risk rating ¹ C = consequence L = likelihood	Licence Holder's controls sufficient?	Conditions ² of licence	Justification for additional regulatory controls
Source / Activities	Potential emission	Potential pathways and impact	Receptors	Licence Holder's controls				
Operation								
Acceptance, handling, processing and disposal of waste and green waste / mulch	Dust	Air / wind dispersion causing impacts to health and amenity	Residential premises	Refer to Section 3.1	C = Minor L = Possible Medium Risk	Yes	Conditions 6, 7 and 8	The Delegated Officer considers existing licence conditions are sufficient to mitigate dust emissions from increased acceptance of Class III wastes and mulch.
	Noise		Residential premises	Refer to Section 3.1	C = Minor L = Possible Medium Risk	Yes	None	The provisions of the <i>Environmental Protection (Noise) Regulations 1997</i> apply.
	Odour		Residential premises	Refer to Section 3.1	C = Minor L = Possible Medium Risk	Yes	Condition 5	The Delegated Officer considers existing licence conditions are sufficient to mitigate odour emissions from increased acceptance of Class III wastes and mulch.
	Leachate	Overland flow Subsurface seepage	Groundwater Surface water	Refer to Section 3.1	C = Minor L = Unlikely Medium Risk	Yes	Conditions 1, 2, 3, 4, 11, 12, 13 and 14	The Delegated Officer considers existing licence conditions are sufficient to mitigate leachate emissions from increased acceptance of Class III wastes and mulch.

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Risk Event					Risk rating ¹ C = consequence L = likelihood	Licence Holder's controls sufficient?	Conditions ² of licence	Justification for additional regulatory controls
Source / Activities	Potential emission	Potential pathways and impact	Receptors	Licence Holder's controls				
Acceptance, handling, processing and disposal of waste and green waste / mulch	Contaminated stormwater	Overland flow Subsurface seepage	Groundwater Surface water	Refer to Section 3.1	C = Moderate L = Unlikely Medium Risk	Yes	Conditions 1, 12, 13 and 14	The Delegated Officer considers existing licence conditions are sufficient to mitigate emissions of contaminated stormwater from increased acceptance of Class III wastes and mulch.
	Unauthorised fires – smoke and fire spread	Air / wind dispersion	Residential premises	Refer to Section 3.1	C = Severe L = Unlikely High Risk	Yes	Condition 10 Condition 4	The Delegated Officer considers existing licence conditions are sufficient to mitigate the risk of fire from increased acceptance of Class III wastes. The Delegated Officer has added conditions to the licence requiring monitoring of mulch stockpile temperatures and maintenance of firebreaks around the mulch, to mitigate the risk of fire from mulching activities and storage.
	Landfill gas	Air / wind dispersion	Residential premises	Refer to Section 3.1	C = Minor L = Unlikely Medium Risk	Yes	Conditions 1, 2 and 3	The Delegated Officer considers existing licence conditions are sufficient to mitigate landfill gas emissions from increased acceptance of Class III wastes and mulch.

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Risk Event					Risk rating ¹ C = consequence L = likelihood	Licence Holder's controls sufficient?	Conditions ² of licence	Justification for additional regulatory controls
Source / Activities	Potential emission	Potential pathways and impact	Receptors	Licence Holder's controls				
Acceptance, handling, processing and disposal of waste and green waste / mulch	Vermin, pests pathogens	Air / wind dispersion	Residential premises	Refer to Section 3.1	C = Moderate L = Possible Medium Risk	Yes	Condition 5	The Delegated Officer considers existing licence conditions are sufficient to mitigate emissions of vermin from increased acceptance of Class III wastes and mulch.
	Windblown wastes	Air / wind dispersion	Residential premises	Refer to Section 3.1	C = Slight L = Possible Low Risk	Yes	Conditions 5 and 9	The Delegated Officer considers existing licence conditions are sufficient to mitigate emissions of windblown wastes from increased acceptance of Class III wastes and mulch.
Mulch product quality	Release of physical, chemical and/or biological contaminants	Direct contact of product by consumers and the receiving environment Impacts to amenity, environmental and human health	Product users and the environment receiving the product	Refer to Section 3.1	C = Moderate L = Possible Medium Risk	No	Conditions 2, 3 and 4 Condition 1	Mulch produced on the premises is classed as a Category B product as per the Guideline: Better practice organics recycling (December 2022). It is up to the licence holder to ensure that all products are fit-for purpose for the proposed end use. A fit-for purpose product provides beneficial uses for the environment when used and does not contain contaminants at a level that could cause pollution or environmental

Risk Event					Risk rating ¹ C = consequence L = likelihood	Licence Holder's controls sufficient?	Conditions ² of licence	Justification for additional regulatory controls
Source / Activities	Potential emission	Potential pathways and impact	Receptors	Licence Holder's controls				
								<p>harm. Unpasteurised mulch is typically only fit for purpose is areas that are not weed sensitive or close to sensitive receptors.</p> <p>The delegated officer considers it appropriate that the licence holder communicates to mulch users that the mulch does not comply with AS 4454 and any risks associated with use of the mulch in terms of pathogens, weeds and contaminants. Condition 1 (signage) has been amended requiring the licence holder to install a sign communicating this information to mulch users.</p>

Note 1: Consequence ratings, likelihood ratings and risk descriptions are detailed in the *Guideline: Risk assessments* (DWER 2020).

Note 2: Proposed Licence Holder's controls are depicted by standard text. **Bold and underline text** depicts additional regulatory controls imposed by department.

4. Consultation

Table 5 provides a summary of the consultation undertaken by the department.

Table 5: Consultation

Consultation method	Comments received	Department response
Licence Holder was provided with draft amendment (29/01/2024)	The Shire advised on 08/02/2024 that it accepts the conditions of the Draft Licence, and requests that it be issued as soon as possible.	N/A

5. Conclusion

Based on the assessment in this Amendment Report, the Delegated Officer has determined that a Revised Licence will be granted, subject to conditions commensurate with the determined controls and necessary for administration and reporting requirements.

5.1 Summary of amendments

Table 6 provides a summary of the proposed amendments and will act as record of implemented changes. All proposed changes have been incorporated into the Revised Licence as part of the amendment process.

Table 6: Summary of licence amendments

Condition no.	Proposed amendments
Condition 1 Table 1	Addition of conditions for signage at the mulch stockpile. Included co-hosting mulch storage in Row 8 for general solid waste drop-off area.
Condition 2 Table 2	Addition of conditions for green waste acceptance specifications. Amendment of the rate at which Category 64 wastes can be accepted to 50,000 tonnes per annum
Condition 4 Table 3	Addition of conditions for the receipt, handling, storage and shredding of green waste and associated processing limits and specifications. Clarification of the condition relating to green waste that is to be disposed of via burning.
Condition 12	Edited to include the word 'water' to clarify surface water monitoring.
Condition 21 Table 8	In accordance with DWER construction audit review finding construction is complete, deletion of Item 2 "Class III cell stormwater diversion bunds and surface water (stormwater) basin". In accordance with the applicant's request in the construction audit report, the due date of 31 December 2023 for item 3 'asbestos monocell' has been deleted.

	In accordance with the applicant's request in the construction audit report, the due date of 31 March 2024 for item 4 'tyre monocell' has been deleted.
	In accordance with the applicant's request in the construction audit report, the due date of 31 December 2023 for item 3 'tyre storage bay' has been amended to 30 April 2024.
Schedule 1 Figure 2	Replacement premises layout map to depict the mulching and mulch storage area.
Schedule 1 Figure 5	Edited the title to correctly spell monocell
Schedule 1 Figure 6	Edited the title to correctly spell monocell

References

1. Department of Environment Regulation (DER) 2015, *Guidance Statement: Setting Conditions*, Perth, Western Australia.
2. Department of Water and Environmental Regulation (DWER) 2020, *Guideline: Environmental Siting*, Perth, Western Australia.
3. DWER 2020, *Guideline: Risk Assessments*, Perth, Western Australia.

Appendix 1: Application validation summary

SECTION 1: APPLICATION SUMMARY							
Application type							
Works approval	<input type="checkbox"/>						
Licence	<input type="checkbox"/>	Relevant works approval number:		None	<input type="checkbox"/>		
		Has the works approval been complied with?			Yes <input type="checkbox"/>	No <input type="checkbox"/>	
		Has time limited operations under the works approval demonstrated acceptable operations?			Yes <input type="checkbox"/>	No <input type="checkbox"/>	N/A <input type="checkbox"/>
		Environmental Compliance Report / Critical Containment Infrastructure Report submitted?			Yes <input type="checkbox"/>	No <input type="checkbox"/>	
		Date Report received:					
Renewal	<input type="checkbox"/>	Current licence number:					
Amendment to works approval	<input type="checkbox"/>	Current works approval number:					
Amendment to licence	<input checked="" type="checkbox"/>	Current licence number:	L9377/2023/1				
		Relevant works approval number:		N/A	<input type="checkbox"/>		
Registration	<input type="checkbox"/>	Current works approval number:		None	<input type="checkbox"/>		
Date application received	25 October 2023						
Applicant and Premises details							
Applicant name/s (full legal name/s)	Shire of Coolgardie						
Premises name	Coolgardie Waste Facility						
Premises location	Coolgardie						
Local Government Authority	Shire of Coolgardie						
Application documents							
HPCM file reference number:	DER2022/000612						
Key application documents (additional to application form):	Cover letter containing consultant's supporting information						
Scope of application/assessment							
Summary of proposed activities or changes to existing operations.	Licence amendment Composting of greenwaste and increase to putrescible landfill throughput						

Category number/s (activities that cause the premises to become prescribed premises)

Table 1: Prescribed premises categories

Prescribed premises category and description	Assessed production or design capacity	Proposed changes to the production or design capacity (amendments only)
Category 57: Used tyre storage (general)	No more than 500 tyres	N/A
Category 61: Liquid waste facility	2,000 tonnes per annual period	N/A
Category 61A: Solid waste facility	2,000 tonnes per annual period	N/A
Category 62: Solid waste depot	5,000 tonnes per annual period	N/A
Category 63: Class I inert landfill site	4,000 tonnes per annual period	N/A
Category 64: Class II or III putrescible landfill site	30,000 tonnes per annual period	50,000 tonnes per annual period

Legislative context and other approvals

Has the applicant referred, or do they intend to refer, their proposal to the EPA under Part IV of the EP Act as a significant proposal?	Yes <input type="checkbox"/> No <input checked="" type="checkbox"/>	
Does the applicant hold any existing Part IV Ministerial Statements relevant to the application?	Yes <input type="checkbox"/> No <input checked="" type="checkbox"/>	
Has the proposal been referred and/or assessed under the EPBC Act?	Yes <input type="checkbox"/> No <input checked="" type="checkbox"/>	
Has the applicant demonstrated occupancy (proof of occupier status)?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>	Certificate of title
Has the applicant obtained all relevant planning approvals?	Yes <input type="checkbox"/> No <input type="checkbox"/> N/A <input checked="" type="checkbox"/>	
Has the applicant applied for, or have an existing EP Act clearing permit in relation to this proposal?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>	CPS No: 53867
Has the applicant applied for, or have an existing CAWS Act clearing licence in relation to this proposal?	Yes <input type="checkbox"/> No <input checked="" type="checkbox"/>	
Has the applicant applied for, or have an existing RIWI Act licence or permit in relation to this proposal?	Yes <input type="checkbox"/> No <input checked="" type="checkbox"/>	
Does the proposal involve a discharge of waste into a designated area (as defined in section 57 of the EP Act)?	Yes <input type="checkbox"/> No <input checked="" type="checkbox"/>	

Is the Premises situated in a Public Drinking Water Source Area (PDWSA)?	Yes <input type="checkbox"/> No <input checked="" type="checkbox"/>	
Is the Premises subject to any other Acts or subsidiary regulations (e.g. <i>Dangerous Goods Safety Act 2004</i> , <i>Environmental Protection (Controlled Waste) Regulations 2004</i> , <i>State Agreement Act xxxx</i>)	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>	Yes – Rural landfill regulations under Registration R1550
Is the Premises within an Environmental Protection Policy (EPP) Area?	Yes <input type="checkbox"/> No <input checked="" type="checkbox"/>	
Is the Premises subject to any EPP requirements?	Yes <input type="checkbox"/> No <input checked="" type="checkbox"/>	
Is the Premises a known or suspected contaminated site under the <i>Contaminated Sites Act 2003</i> ?	Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>	Incomplete Report Classification: Incomplete Date of classification: N/A