

Decision Report

Application for Licence

Division 3, Part V Environmental Protection Act 1986

Applicant: Pilbara Ports Authority

ACN/ABN: 94 987 448 870

Licence Number: L8937/2015/1

File Number: DER2015/002837

Premises: Utah Point Multi-User Bulk Handling Facility

Portion of Lot 370 on Plan 35619 PORT HEDLAND, WA 6721

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Definitions of terms

Term	Definition
Ambient noise	means the noise present at the time of measurement from all sources
AS 4156.6 – 2000	Australian Standard AS 4156.6 – 2000: Determination of Dust/moisture Relationship for Coal.
Assigned level	means noise level not to be exceeded at receiving premises, defined by Part 2, Division 1 of the <i>Environmental Protection (Noise) Regulations</i> 1997
Cr III	trivalent chromium
Cr VI	hexavalent chromium
dB	decibel, a unit of measurement of sound level
dB(A)	means the A-weighted decibel, a unit of measurement of sound level weighted to reflect the frequency response of the human ear
EP Act	means the Environmental Protection Act 1986
L _{AS 1}	means a sound level, determined as an $L_{A\ Slow}$ value, exceeded for 1% of the time period over which the level is determined
L _{AS 10}	means a sound level, determined as an $L_{A \; Slow}$ value, exceeded for 10% of the time period over which the level is determined
L _{AS max}	means a maximum sound level, determined as a L _{A Slow} value
L _{A Slow}	means the reading in decibels (dB) obtained using the A frequency weighting characteristic and the S time weighting characteristic on the sound level meter as defined by Part 1 of the <i>Environmental Protection (Noise) Regulations</i> 1997
Mtpa	Million tonnes per annum
Noise	means unwanted sound and is defined in the EP Act to include vibration of any frequency, whether transmitted through air or any other physical medium
Noise-emitting proposal	a proposal that will result in noise emissions beyond the notional boundary of the premises where the operations will be located
PM	Particulate Matter
PM ₁₀	Used to describe particulate matter that are smaller than 10µm in diameter.
Premises	is defined in the EP Act to mean residential, industrial or other premises of any kind whatsoever and includes land, water and equipment

1. Background

The Pilbara Ports Authority (Licensee) holds a licence (L4432/1989/14) for a Category 58 premises under the EP Act for the Utah Point Multi-User Bulk Handling Facility (Utah facility). The Port Hedland Port licence included the Utah facility on the western side of the Port Hedland harbour on Finucane Island and Eastern Operations on the eastern side of the Port Hedland harbour. The port of Port Hedland is a heavily used port, predominantly for the export of iron ore.

The licensee has held the licence for the Eastern Operation since 2010, when it was transferred from P&O Automotive and General Stevedoring Pty Ltd. The Utah facility was included in L4432/1989/14 after the facility was commissioned in 2011.

As part of the Western Australian State Government consideration of port asset divestment the Licensee submitted a licence application to the Department of Environment Regulation (DER) to create a new standalone licence for the Utah facility.

The Department of Health (DoH) has also recently released the Port Hedland Health Risk Assessment. The assessment and finding have been considered by the Department of Environment Regulation (DER) in this assessment and more broadly in the context of Port Hedland. Subsequently as well as assessing this licence application DER will be assessing all Category 58 premises within Port Hedland.

The Licensee is a port authority established by section 4 of the *Port Authorities Act 1999* (PA Act). The Utah facility is a port controlled and managed by the Licensee under the PA Act. The land upon which the Utah facility is situated is port land under the PA Act, meaning land vested or acquired by a port authority.

No works or operational changes are proposed by the Licensee for the Utah facility in relation to this licence application. The issued Licence (L8937/2015/1) is set out in Attachment 1.

2. Overview of Utah Facility

The Utah facility is a multi-user bulk commodity berth and storage facility located on the eastern shore of Finucane Island within the Port of Port Hedland. The facility comprises two stockyards and one berth. Stockyard 1 and Wharf 4 were commissioned in 2011 under works approval W4520/2009/1 and Stockyard 2 was commissioned in 2014 under works approval W5201/2012/1.

2.1 Infrastructure

The Utah facility infrastructure, as it relates to Category 58 activities, is detailed in Table 1 and with reference to the Site Plan (attachment in the Issued Licence).

Table 1 - Utah facility Category 58 infrastructure

	Infrastructure	Plan reference
1	Sealed ring road stockyard 1 and stockyard 2 (elevated for ring road to stockyard 1)	Premises Map: Ring Road (Stockyard 1) Ring Road (Stockyard 2).
2	Sea wall around the perimeter stockyard 1 ring	Premises Map: Sea wall
3	Bunkers	Premises Map: Bunker 1-13, 21, 22

	Infrastructure	Plan reference
4	Radial stackers	Premises Map: Radial stacker 1-5, 8-13, 21, 22
5	Stockpiles	Premises Map: Stockpile 1-13, 21 and 22
6	Feed Hoppers	Premises Map: Stockyard 1 – 6 mobile feed hopper trains. Stockyard 2 – 2 fixed feed hoppers
7	Conveyor system	Premises Map: CV 01, CV 02, CV 03, CV 04, CV 05, CV 06, CV 07
8	Transfer stations	Premise Map: Transfer Station 1, Transfer Station 2, Transfer Station 3, Transfer Station 4
9	Shiploader	Premises Map: Shiploader
10	Wharf 4	Premises Map: Wharf 4 (272 metre to accommodate Panamax and small Cape Size vessels, including Cavotec system (vacuum-based mooring system) and other associated facilities and services.)
11	Stockyard 1 truck wash	Premises Map: SY1 truck wash
12	Stockyard 2 dry sweep	Premises Map: SY2 dry sweep area
13	Stormwater containment ponds	Premises Map: Stormwater recirculation pond, SY2 north pond, SY2 south pond.

2.2 Exclusions to premises

An easement is located between Wharf 4 and the main Utah Facility to allow for the BHP Billiton Iron Ore access and infrastructure. The infrastructure is an overhead conveyor feeding iron ore from Finucane Islands to berths A and B located to the south of Wharf 4.

The easement effectively separates the two portions of the Utah Facility however a limited access corridor (gated vehicle access crossing) is in place for the Licensee at the northern end and Licensee maintains and operates the aerial conveyor system (CV 05) at the souther end (CV 05 crosses under the BHP Billiton Iron Ore conveyor).

These exclusions to the prescribed premises boundary are reflected in the Premises Map.

2.3 Operational Aspects

Material arrives at the Utah facility via road trains and is side tipped over bunkers along the ring roads. There are approximately 500 truck movements per day. The Utah facility operates 7 days per week 24 hours per day.

Material is stacked via radial stackers at bunkers 1-5, 8-13, 21 and 22. At bunkers 6 and 7 material is built into a stockpile via front end loader. Material is then reclaimed via a front end loader (FEL) and placed via a feed hopper onto a conveyor. Conveyors and transfer stations move material along the outload circuit to the ship-loader, where it is loaded into a ships hold via dribbler chute.

The Licensee coordinates operations at the Utah facility. Through a Common User Agreement and direct lease arrangements a number of entities operate from the facility including:

- Atlas Iron Stockyard 2 and parts of Stockyard 1;
- Consolidated Minerals part of Stockyard 1;

- Mineral Resources Limited (and related entities) part of Stockyard 1; and
- Qube undertakes stevedoring operations at the premises.

Table 2 - Facility/Infrastructure ownership and operation

Facility/Infrastructure	Owner	Operator
Wharf and cavotec system	PPA	PPA
Shiploader	PPA	Qube
Outload conveyor	PPA	Qube
Stockyard conveyor	PPA (SY1)	Qube
	Atlas Iron (SY2)	
Transfer stations	PPA (TS01, TS02,	Qube
	TS03)	
	Atlas Iron (TS04)	
Radial stackers	Qube (SY1)	Qube
	Atlas Iron (SY2)	
Bunkers	Qube (SY1)	Qube
	Atlas Iron (SY2)	
Ring roads	PPA (SY1)	PPA (SY1)
	Atlas Iron (SY2)	Atlas Iron (SY2)
Office, workshops, sample	PPA (SY1)	PPA (SY1)
stations	Atlas Iron (SY2)	Atlas Iron (SY2)

Information on the bulk granular material handled and exported from Utah facility for the 2013 and 2014 period is set out in Table 3 below.

Table 3 - Bulk granular materials exported from Utah facility 2013 and 2014

	Bulk Material	Bulk Material Owner
Export	Iron ore	Atlas Iron, Mineral Resources Limited (and related entities)
	Manganese ore	Consolidated Minerals, Mineral Resources Limited
	Chromite ore*	Consolidated Minerals

^{*}There are currently no exports of Chromite from the Utah facility (ceased in March 2014) however, the Licensee has applied for it to be considered by DER through the licence application.

3. Legislative Context

3.1 Part IV of the EP Act

The Utah facility has been assessed by the Environmental Protection Authority (EPA).

3.1.1 Ministerial Statement 788

Ministerial Statement 788 was issued on 4 March 2009 for the Utah Point Berth Project. There are no conditions directly related to management or control of emission and discharges, however within Schedule 1 of the Ministerial Statement and the summary of the

key proposal characteristics, operational emissions relating to dust, noise and stormwater management are specified.

On 14 December 2015 a section 45C amendment under the EP Act (Changes to proposal) was issued by the EPA removing dust and noise suppression and stormwater management from Schedule 1 of the Ministerial Statement.

3.1.2 Environmental Protection Authority Report 1311

The EPA assessment of Utah Point (Utah Point Berth Project (Stage B) [UPBP]) released on 12 January 2009 (report 1311) was undertaken for the construction and operation of the facility. The EPA considered that the key environmental factors for the UPBP were:

- mangrove (habitat loss);
- air quality (dust); and
- noise.

A brief summary of each key environmental factor is discussed below.

Mangrove (habitat loss)

Mangrove habitat loss was considered through the construction of the UPBP. A Mangrove Management Plan (MMP) was developed to include mangrove health surveys, monitoring of water quality, sediment deposition and fugitive dust within the mangrove community and assessment of potential changes in soil salinity associated with the construction of the bunds.

Air Quality (dust)

Dust was considered through the operation of the UPBP with particulate matter (PM) sized 10 microns (μ m) or less (PM₁₀), chromite (FeCR₂O₄) and manganese oxide (MnO₂) being assessed.

The EPA report noted that the air quality impact modelling undertaken by the proponent suggested that the proposal may improve local air quality as the stockpiles would be moved further away from the westernmost end of Port Hedland. However it was also mentioned that the National Environmental Protection (Ambient Air Quality) Measure (NEPM) standard for PM_{10} (50 micrograms/m³) was still likely to be exceeded due to the port operations, naturally high background levels, and other sources.

The EPA considered that air quality would be subject to regulation through licensing under Part V of the EP Act, which could have regard for air quality limits for dust.

Noise

The EPA considered that noise emissions comprised of traffic noise and operational noise. Traffic noise occurs due to the use of road trains to transport the ore to UPBP. Based on noise modelling undertaken by the proponent it was predicted that improvements to noise levels would be achieved for the town of Port Hedland (residential west-end) through a change to the transport route, with a predicted increase of up to 3.5 decibels (dB) (barely perceptible).

The EPA noted that the proponent was committed to instituting noise control treatment to those affected dwellings.

Operational noise was considered from the use of front end loaders at the wharf and stockpile areas, conveyors, screening plant and equipment, transfer towers and hoppers. Based on noise modelling undertaken by the proponent it was predicted that noise emissions would be improved through the operation of UPBP (similar to dust emissions) as the noise source would be located further away from the township.

3.1.3 Environmental Protection Authority – Bulletin No. 2 – Port Hedland Noise and Dust

The EPA released Environmental Protection Bulletin No.2 – Port Hedland Noise and Dust, January 2009 (at the same time as EPA report 1311), as a result of concerns of health effects to residents within the town of Port Hedland from PM₁₀ arising from sources such as dust. The EPA formed a view that a coordinated government and industry approach to the development and execution of an integrated government and industry strategy (with explicit emission reduction strategies and explicit exposure reduction strategies) was required with strong and inclusive governance arrangements.

3.1.4 Consideration

This review of the Utah facility has had regard to Ministerial Statement 788 and to the EPA report on the environmental factors relating to noise and dust.

3.2 Department of Mines and Petroleum

The project is currently actively registered since 24 June 1994 under the project name Port Hedland Ports (Project Code J01715) owned by Pilbara Ports Authority. The registration covers Port Hedland Berth 4 – Utah Point, registered as site code S0023400 operation commenced 30 September 2010 for the commodities iron, manganese and Chromium (iron, specifically iron ore commodity group).

3.3 Port Hedland Dust Management Taskforce

3.3.1 Management Plan

The State Government established the Port Hedland Dust Management Taskforce (the Taskforce) in May 2009 to review existing reports and develop an integrated dust management plan for Port Hedland. The Taskforce is coordinated by the Department of State Development (DSD) and includes a range of industry and government members including this Department.

The Taskforce issued the *Port Hedland Air Quality and Noise Management Plan* (Management Plan) in 2010 to manage planning conflicts between industrial growth and adjacent residential areas. The Management Plan was adopted by the Government. Relevant to this report, the Management Plan recommended:

- adoption of interim air management criteria of 70 μg/m³ (24 hour average) with allowance for 10 exceedances per calendar year at Taplin Street (residential street in Port Hedland); and
- the establishment of a State Environmental Policy for Port Hedland to monitor and manage noise using *Environmental Protection (Noise) Regulations 1997* (Noise Regulations) regulation 17 exemptions where appropriate. This included the development of a cumulative noise model, defining the noise sensitive zones, clarifying planning measures and clarifying building standards.

3.3.2 Health Risk Assessment

The Department of Health recently released the *Port Hedland Air Quality Health Risk*Assessment for Particulate Matter dated January 2016 (HRA). The report provides the final health risk assessment for Port Hedland.

The HRA found that there is sufficient evidence of potential impacts on human health from dust and that the interim guidance of 24-hour average of $70 \mu g/m^3 PM_{10} + 10$ exceedances

per annum would be appropriate to manage the risk in residential areas in Port Hedland.

The HRA noted that despite good dust management practices, weather events and local sources of dust (such as the spoil-bank) can result in exceedances above the interim criteria. The HRA noted that the application of the interim guidance to residential areas west of Taplin Street will also require land use planning restrictions, and that a long term planning strategy may offer a tool for gradually moving residential areas from the port operational area.

The HRA notes that it should not be the only source of information guiding decisions and must be combined with other studies including the noise model, the air quality model and the source apportionment model. There have been other models including cumulative air quality impacts undertaken by the Port Hedland Industries Council (PHIC) to date. DER does not have access to the analysis of the data for the models undertaken by PHIC and, at the time of this assessment, the analysis of this data has not been considered by DER.

DER has considered the findings of the HRA in undertaking the risk assessment for the Utah facility.

4. Site and Operational History

4.1 Works approvals

4.1.1 W4520/2009/1

Works approval W4520/2009/1 – Utah Point Berth Project, was issued 28 May 2009 for a category 58 premises. The works approval related to the construction of Stockyard 1, open loading system and berth 4, road access and associated services and facilities. An environmental management plan was developed for commissioning and submitted to the Department on 26 July 2010. DER provided a response authorising commissioning on 9 August 2010.

4.1.2 W5201/2012/1

Works approval W5201/2012/1 Utah Berth Facility Stockyard 2 Interim Development was issued on 13 December 2012. The works approval related to an interim development of Stockyard 2, which would be followed by the completion of an automated materials loading system. On 27 February 2014 a compliance document was provided by the works approval holder stating that the premises was constructed in accordance with conditions of the works approval. DER acknowledged receipt of the compliance document on 8 July 2014.

4.2 Licence amendments

An improvement condition is detailed on L4432/1989/14. Condition 4.1.1 requires the Licensee to implement an Environmental Improvement Plan (EIP). The EIP is defined in section 1 of the licence as the document title "Utah Point Berth Facility Stockyard 2 – Environmental Improvement Plan – Dust Management (143-LAH-EN-APP-0001), Revision 1" Atlas Iron Limited (12/01/2015).

The EIP is related to Stockyard 2 and included seven improvement areas including:

- 1. improve product management;
- 2. improve dust suppression;
- 3. improve air quality monitoring and adaptive management;
- 4. conduct and validate dust modelling;
- 5. treat and maintain open areas;

- 6. upgrade and maintain roads and berm; and
- 7. implement an automated system.

The Licensee has reported that all but the final improvement are either scheduled or have been completed.

The Licensee has requested that the requirement for the final improvement relating to the implementation of an automated system rather than the current use of front end loaders be removed.

DER has considered the current infrastructure and use of front end loaders for potential to generate fugitive dust emissions in this assessment. All improvements except for the automated system have been included in the Issued Licence.

4.3 Compliance inspection

DER has undertaken compliance inspections on four occasions during the previous four years. The following summary of inspections is provided below.

- Inspection undertaken 11/06/2012: An Environmental Field Notice was issued by the then Department of Environmental Conservation (DEC) in relation to excess iron and manganese being identified below the conveyor system in front of the sample station at Utah Point. DEC requested the removal of excess iron ore and manganese ore near the sample station. The Licensee responded 29 June 2012 by letter advising that iron ore and manganese ore had been removed. No further action was required.
- Inspection undertaken 12/06/2013: No non-compliances were noted in the report.
- Inspection undertaken 2/05/2014: One non-compliance was noted relating to condition 1.2.4 ("The Licensee shall immediately recover, or remove and dispose of spills of environmentally hazardous materials outside an engineered containment system."). The inspection report details that the spills and impacted areas were not remediated immediately (not within 48 hours). No further action was required.
- Inspection undertaken 15/10/2014: No non-compliances were noted in the report.

4.4 Annual Audit Compliance Reports

The reporting period for the Licensee under L4432/1989/14 is has previously been the calendar year (1 January to 31 December), however was amended to Financial Year during a licence amendment in 2015. A review of the previous three Annual Environmental Reports (AER) /and Annual Audit Compliance Reports (AACR)s has been undertaken and issues of note are set out below.

4.4.1 2014 Report

An AER and AACR compliance review and report was undertaken by DER, dated 6 May 2015 for the 2014 reporting period. No non-compliances or issues were noted in the report.

Key observations within the AER include the following:

 The Licensee reported 204 environmental incidents which fell within the categories of discharges to water and to land. Majority of incidents related to small scale hydrocarbon or ore spills to land. No significant spills were reported to impact the marine environment (the largest spill incident being a 1600 litre diesel spill to the Stockyard 2 ring road). This was reported in the AACR.

• Total number of dust target exceedances recorded at Licensee's boundary network was 652 in 2014 with 95 attributed to the Licensee operations. This was reported as a 38 per cent increase from 2013 with it being stated to relate to the increase in throughput and the commissioning of Stockyard 2.

4.4.2 2013 Report

Key observations within the AER/AACR include the following:

- The Licensee reported 170 environmental incidents which fell within the categories of discharges to water, land and hazardous materials spills.
 Majority of incidents related to small scale spills.
- Total number of dust target exceedances recorded at the Licensee's boundary network was 661 in 2013, with 84 attributed to the Licensee operations. (Note there was a change to monitoring equipment in 2013).
- Through the AACR, the Licensee self-reported non-compliance with condition relating to small scale spills and discharges. No issues or concerns noted.

4.4.3 2012 Report

The AER found that the total number of dust target exceedances recorded at the Licensee's boundary network was 178 in 2012, with 22 attributed to the Licensee's operations.

4.5 Compliance history check

There is no history of prosecution or formal statutory compliance/enforcement notices issued under the EP Act by DER to the Licensee for the Utah facility.

The DER's Incident and Complaints Management System (ICMS) is the system used to record complaints received and non-compliance requiring investigation. Following a review of ICMS there has been no complaints received from members of the public or surrounding operators relating to the Utah facility extending to its operation.

4.6 Modelling and monitoring data

4.6.1 Dust modelling

Figure 1 below is a contour map prepared by the Licensee showing the cumulative levels of PM_{10} exceedances to criteria ($70\mu g/m^3$). Locations to the west of Taplin Street are expected to receive exceedances of between 10 and 100 per year, with the high levels being expected to occur closer to the port operations.

7756000 7754000-7752000-7750000-7748000 7746000 7744000-South Hedland 7742000-7740000 664000 658000 660000 662000 668000 672000 666000 670000

Figure 1 – Number of excursions above 70µg/m³ (cumulative)

The Utah facility as a standalone source of PM_{10} was subject to air modelling by the Licensee in 2012. DER notes that the modelling has a number of limitations. DER's modelling review concluded that the modelling, as presented, was not suitable for assessing the Licensee's total contribution to air quality impacts.

DER notes that a cumulative model has been developed for Port Hedland by PHIC, which is currently being peer reviewed. For the purposes of this assessment, DER has assumed that the Utah facility contributes to the levels of PM₁₀.

4.6.2 Dust monitoring data

Ambient air quality monitoring is undertaken in Port Hedland through a number of monitoring stations within the Town of Port Hedland. Monitoring is coordinated through the PHIC and real-time monitoring is reported on their website. A summary of Taplin Street exceedances are provided below.

- 2012-2013 period 17 exceedances at Taplin Street monitoring station with two confirmed to be attributed to industry; and
- 2013-2014 period six exceedances at Taplin Street with three confirmed to be attributed to industry.

The HRA noted that the reported PM_{10} levels at the west end of Port Hedland (Taplin, Kingsmill and Richardson) for the 2011-2014 period were found to be above the interim guidance of 70 μ g/m³ (24 hour average) at 16 per cent of the sampled days, compared with 3 per cent and 2 per cent at South Hedland and Yule River respectively.

4.6.3 Dust boundary monitoring

The Licensee undertakes boundary monitoring for dust as detailed in Table 4 below. Boundary monitoring is undertaken at five locations with three being used for PM₁₀ and two being used for Chromium and manganese.

Targets were developed as an early warning system and have been varied through licence amendments. Under Condition 3.8.1 of the current licence L4432/1989/14, in the event of target exceedances an investigation is required to be undertaken by the Licensee to determine root cause (ie background or operational related exceedance).

Table 4 - Air Quality Monitoring undertaken for the Utah facility

Monitoring Point	Parameter	Targets	Averaging period	Frequency
Berth 4: M5 North BAM 1020	PM ₁₀	145 μg/m ³	24 hours	Continuous
Berth 4 M6 South Esampler	PM ₁₀	105 μg/m ³	24 hours	Continuous
Berth 4 M7 West BAM 1020	PM ₁₀	145 µg/m³	24 hours	Continuous
Berth 4 M8 North Ecotech	Cr (III & VI)	3.5 µg/m ³	Annual	One 24 hour sample every sixth day
3000	Mn	10 μg/m ³	Any one sample	
HVAS		3 μg/m ³	Annual	
Berth 4 M9 East	Cr (III & VI)	3.5 μg/m ³	Annual	
Ecotech 3000	Mn	10 μg/m ³	Any one sample	
HVAS		3 μg/m ³	Annual	
Taplin Street*	PM ₁₀	70 μg/m ³	24 hours	Continuous
BOM*	PM ₁₀	N/A	24 hours	Continuous

^{*}Monitoring undertaken through PHIC and provided to the Licensee

A review of monitoring data for PM₁₀, chromium and manganese for 2012 through to 2014 period has been undertaken in this assessment.

For the 2013 and 2014 period boundary target exceedances for PM_{10} of 10.6 per cent and 12.7 per cent respectively were attributed to the Licensee's operational activities. The Licensee reported an increase in boundary exceedances from 2012 to 2013 was primarily attributed to upgrades from eSamplers to BAM1020 monitors which are considered far more

robust and accurate.

For the 2012 to 2014 period the Licensee was not required to undertake a report on boundary exceedances for PM₁₀ against data reported for Taplin Street or other ambient monitoring data in Port Hedland.

Monitoring results for Cr III, Cr VI and manganese indicate that levels are well below the boundary targets.

4.6.4 Ambient monitoring network

The HRA has assessed the monitoring data in Port Hedland and notes that exceedances occurred at individual monitoring stations independent of increased PM₁₀ at other sites; indicating impacts are likely to be from local dust sources. (see page 23 of the HRA report).

The HRA also found that the number of exceedances of the interim guideline increased with proximity to the West End and that there are also seasonal influences on exceedances. The Health HRA noted that the analysis of monitoring data was consistent with preliminary modelling data from 2010 that indicated Nelson Point and Finucane Island operations (which include the Utah facility) dominate the background levels and exceedances of PM in the West End.

The HRA has assessed the ambient monitoring network in Port Hedland and recommends continued monitoring and air modelling to better understand the dust impacts. Accordingly, DER will be undertaking further review of the monitoring network data.

4.6.5 Noise modelling

Noise levels within Port Hedland are currently above the assigned noise levels specified in the Noise Regulations.

Through works approval W4520/2009/1 noise criteria were specified for the nearest sensitive receptors, detailed in Table 5 below.

Table 5 - Noise criteria

Location	L _{A10} dB(A)	L _{A1} dB(A)	L _{AMAX} dB(A)
Pier Hotel	41	51	61
Esplanade Hotel	41	51	61
Backpackers Hostel	37	47	57
Hospital	32	42	52

Noise modelling was undertaken as part of the works approval W4520/2009/1 (Utah facility). The modelling demonstrated that there was one noise sensitive premises (Backpackers, located north of the Pier Hotel, Port Hedland) which had a predicted exceedances of the assigned criteria from the Utah facility. This is shown in Table 6.

Table 6 - Predicted noise levels from Utah facility in isolation

	Esplanade	Pier Hotel	Backpackers	Hospital
Assigned noise criteria	41 dB(A)	41 dB(A)	37 dB(A)	32 dB(A)
Modelled level at receptor	37 dB(A)	28 dB(A)	40 dB(A)	29 dB(A)
Achieved compliance	Yes	Yes	No	Yes

Cumulative noise was modelled as part of the EPA's assessment and through works

approval W4520/2009/1 (Utah facility). The modelling demonstrated that while cumulative noise was above assigned noise levels there would be a significant reduction as a result of the development of the Utah facility. This was due to relocating operational activities from Eastern Operations to the Utah facility. This is shown in Table 7.

Table 7 - Cumulative noise levels Utah facility

	Esplanade dB(A)	Pier Hotel dB(A)	Backpackers dB(A)	Hospital dB(A)
Existing Berth All Noise Sources Untreated (does not include some noise sources decommissioned)	58	56	49	31
Total post Utah facility	49	48	45	31
Reduction from pre Utah facility to post Utah facility	9	8	4	0

Further modelling was undertaken for works approval W5201/2012/1 (Stockyard 2) and concluded that the proposal would comply with Noise Regulations and not significantly contribute to the cumulative noise emission levels at any of the sensitive receptors.

4.7 Contaminated Site Matters

Portion of Lot 370 on Deposited Plan 35619, known as the Port Hedland port (including but not limited to the Utah facility), is awaiting classification under the *Contaminated Sites Act 2003*.

5. Consultation

DER referred the application on 29 December 2015 to the Town of Port Hedland who has direct interest in the application.

DER also publically advertised the application in *The West Australian* newspaper on 28 December 2015 and did not receive any submissions.

6. Location and Siting

6.1 Siting Context

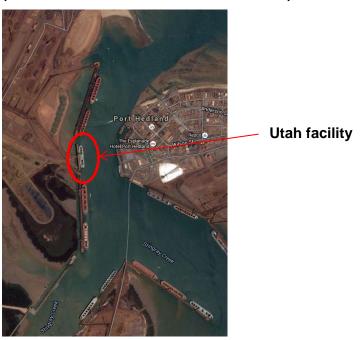
The Utah facility is located within the Port of Port Hedland which is the world's largest volume port for bulk materials export. The Port of Port Hedland is currently utilised for the bulk loading of material, predominately iron ore by BHP Billiton Iron Ore and Fortescue Metals Group with Roy Hill currently commissioning port infrastructure. Table 8 details current port operators within Port Hedland.

Table 8 - Port of Port Hedland operators (category 58 and 58A premises)

Operator	Bulk Granular Material	Scale of operation
BHP Billiton Iron Ore	Iron ore	Allocated capacity 270 Mtpa Four berths at Nelson Point Four berths at Finucane Island
Fortescue Metals Group	Iron ore	Allocated capacity 175 Mtpa Three berths at Anderson Point
Roy Hill (note not yet fully commissioned)	Iron ore	Allocated capacity 55 Mtpa Two berths at South West Creek
Pilbara Port Authority	Iron ore, Manganese ore, Chromite ore	Allocated capacity 21.35 Mtpa Single berth at Utah Point
Dampier Salt	Salt	Allocated capacity 75,000 tonnes per day Single berth (berth 3) leased from PPA
Eastern Operations	Copper concentrate	Throughput approximately 500,000 tonnes per annum Two berths in Port Hedland (berth 1 and 2)

The Utah facility is situated in the middle of the four BHP Billiton berths at Finucane Island, as detailed in the plan below.

Figure 2 - Aerial image of the Utah berth located between BHP Billiton Iron Ore berths (town of Port Hedland located to the east)



In addition to port operations, a number of other industrial activities are undertaken in Port Hedland including a variety of light and service industries at the Wedgefield Industrial Estate. The Wedgefield Industrial Estate is located approximately 5 kilometres (km) south of the Utah facility.

6.2 Residential and Sensitive Premises

The distances to residential and sensitive receptors are as follows:

Table 9 - Receptors and distance from prescribed activity

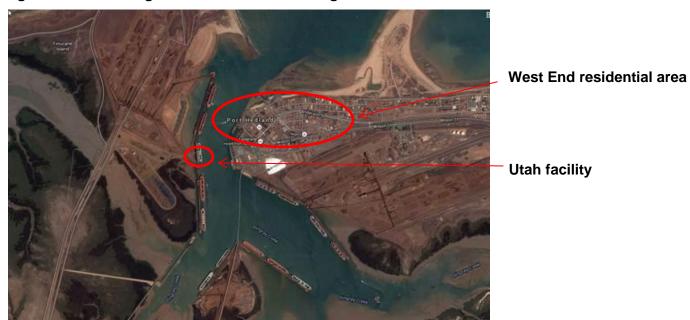
Residential and Sensitive Premises	Distance from Prescribed Activity
Pier Hotel – located east of Utah Point	670m to the east
(zoned town centre – retail/commercial Town of Port Hedland Planning Scheme No.5)	
Port Hedland Visitors Centre – located east of Utah Point	800m to the east
(zoned town centre – retail/commercial Town of Port Hedland Planning Scheme No.5)	
Closest residential zoned premises	1,200m to the north-east
(zoned residential Town of Port Hedland Planning Scheme No.5)	
Taplin Street	3,340m to the east
(zoned residential Town of Port Hedland	

Residential and Sensitive Premises	Distance from Prescribed Activity
Planning Scheme No.5)	

The Town of Port Hedland reported in the HRA a permanent population of 4,590 people in 2012/13 within Port Hedland and a larger population of fly-in-fly-out workforce.

The closest residential area to the Utah facility is the West End, shown in Figure 3 below.

Figure 3 - Aerial image of Port Hedland showing West End



6.3 Specified Ecosystems

The Utah facility is situated proximate to the following specified ecosystem:

Table 10 - Specified ecosystems

Sensitive ecosystems	Distance from Prescribed Premises
Port Hedland harbour – marine ecosystem	Within and directly adjacent to the premises boundary. Moderate level of ecosystem protection*

^{*} Department of Environment, Pilbara Coastal Water Quality Consultation Outcomes: Environmental Values and Environmental Quality Objectives, Marc h2006 (DoE 2006).

6.4 Groundwater and water sources

Table 11 - Groundwater and water sources

Groundwater and water sources	Distance from Prescribed Premises	Environmental Value
Groundwater is considered brackish	Depth to groundwater encountered at approximately 0.7m – 2.5m (based on information within works approval W4520/2009/1). Variation driven by tidal variation. No bores located within 1km of premises (based on available GIS dataset – WIN Groundwater Sites).	Water is not used for potable or industrial use. Groundwater system linked to marine ecosystem with Mangrove community located on the boundary of the premises boundary.

6.5 Other site characteristics

Table 12 - Other factors or sources of concern

Other factors or sources of concern	Location
Mangrove community (high value ecosystem)	Located on the southern and eastern boundary of the prescribed premises

6.6 Soil Type

The Utah facility is located on tidal flats featuring bare sand. The location for the premises is a limestone outcrop surrounded by mangrove muds.

6.7 Meteorology

6.7.1 Wind direction and strength

DER's Air Quality branch has analysed five minute averaged data for Taplin Street, for the period spanning 25 January 2012 to 24 December 2014. Taplin Street is located approximately 3.3km east from the Utah facility. The following wind rose (Figure 4) provides the annual wind direction and strength for this period at the Taplin site.

15%
20%
2012-2014
16 to 59.2
8 to 16
4 to 8
2 to 4
0 to 2
(m s⁻¹)

Figure 4 - Wind Rose Taplin Street, Port Hedland

Frequency of counts by wind direction (%) 90% valid data for the 2012-14 period.

6.7.2 Regional climatic aspects

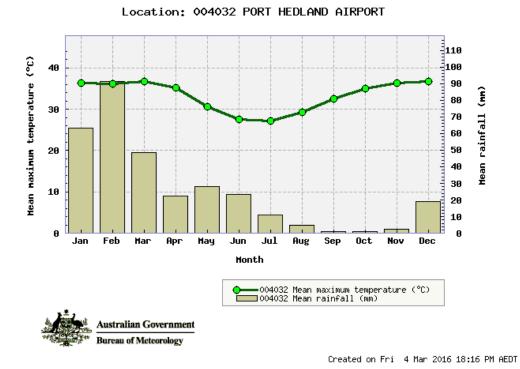
Port Hedland is located in a semi-arid environment. Rich mineral content is reflected in the red soil and dust (see HRA page 12).

The Port Hedland region has dominant annual wind direction consisting of north-westerly during the summer months and south-easterly during the winter months. Spring also shows high north-westerly dominance.

6.7.3 Rainfall and temperature

The Bureau of Meteorology provides the mean rainfall and maximum temperature for the Port Hedland (mean maximum temperature 1948-2016 and mean rainfall 1942 to 2016). The Port Hedland region is hot to warm all year round with rainfall predominantly over December to July.

Figure 5 – Mean temperature and rainfall Port Hedland



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7. Risk Assessment

7.1 Hazard – Pathway – Receptor identification

The emission types have been identified with the pathways and receptors in Table 13 below.

Table 13 - Emission Risk to Receptor

		Emission 7	Гуре	
	Dust	Noise	Discharge to Waters	Land infiltration to groundwater
Potential Receptor (see Section 6.2 for receptor details) Pathway Type	Pier Hotel – located 670m east of Utah Point Closest zoned residential premises – 1,200m to the north east Air (windborne)	Pier Hotel – Located 670m east of Utah Point Closest zoned residential premises – 1,200m to the north east Air	Marine ecosystem Direct spills and contaminated	Groundwater Contaminated stormwater or
			stormwater or wash down water	wash down water
Pathway Assessment (see Section 6.7 for meteorological details)	Pier Hotel - short term residence located 670m east of Utah facility Residential – located 1,200m to the north east Pathway through air.	Pier Hotel - short term residence located 670m east of Utah facility Residential – located 1,200m to the north east Pathway through air.	Utah facility is located within the marine environment within Port Hedland. The berth is located within a Moderate Ecological Protection Area (DoE, 2006). Material may enter the marine environment directly from spills during ship loading and unloading or through openings (gaps and drainage holes) which allow a direct pathway.	Depth to groundwater encountered at approximately 0.7m – 2.5m
Potential impact	Amenity impacts: may include visible dust plumes including the deposition of material on vehicles, plant and equipment Public health effects may include potential acute effects such as hayfever and asthma and chronic effects such as reduced respiratory function. Note: HRA found that in the west end of Port Hedland the risk	Amenity impacts: potential impact on amenity.	Ecosystem health: potential impact on marine environment can include turbidity impacting water quality and visibility. Mangrove community potential to be impacted by sedimentation.	Ecosystem health: potential contamination of groundwater.

Emission Type				
Dust	Noise	Discharge to Waters	Land infiltration to groundwater	
from PM ₁₀ may be up to twice as high than for those living in South Hedland. Further that there is sufficient evidence to demonstrate that concentrations of PM ₁₀ over 70 μg/m ³ are associated with morbidity and mortality and is associated with increased levels of acute and chronic respiratory and cardiovascular health effects.				

7.2 Emission Sources

Material description and handling summaries are set out in Table 14 below.

Table 14 - Emission description and handling process

	Description	Handling
Iron ore	Iron ore comprises of lump ore (>6mm diameter) and fines (0.15-6mm) Iron oxide is not considered toxic or carcinogenic Iron ore is not soluble in water	Iron ore is delivered by road trains via the Stockyard 1 ring road and side tipped over bunker walls. Iron ore is then stacked via radial stacker into stockpiles (at bunkers 1, 2, 3, 4, 5, 8, 9, 10, 11, 12, 13) At bunkers 6 and 7 material is built into a stockpile via front end loader. It is then reclaimed via front end loader to mobile feed hoppers where it is conveyed through CV01, CV02, CV03, CV05, CV06, CV07 and transfer stations TS1, TS2, TS3. It is then loaded onto the ship via ship loader at berth 4. Iron ore can be stacked, stored and reclaimed from all stockpile areas within the premises. Movement of iron ore through Stockyard 2 Iron ore is delivered by road trains via the stockyard 2 ring road and side tipped over bunker walls (Bunker 21 and 22). Iron ore is then stacked via radial stacker into stockpiles (21, 22) in Stockyard 2. It is then reclaimed via front end loader to fixed feed hoppers where it is conveyed through CV04, CV03, CV05, CV06, CV07 and transfer stations TS4, TS2, TS3. It is then loaded onto the ship via ship loader at berth 4.
Manganese ore	Manganese ore comprises of lumps and fines Manganese is an essential nutrient however it exhibits toxic effects if exposure is excessive or	Manganese ore is delivered via haul trucks and side tipped over bunker walls (Bunker 3, 4 and 5,). Manganese Ore is then stacked via radial stacker into stockpiles (3,4, 5) in Stockyard 1. It

	Description	Handling
	prolonged. Manganese ore is not soluble in water. Manganese is hydrophobic and as such, repels water.	is then reclaimed via front end loader to mobile feed hoppers where it is conveyed through CV01, CV03, CV05, CV06, CV07 and transfer stations TS1, TS2, TS3. It is then loaded onto the ship via ship loader at berth 4.
Chromite ore	Chromite is an iron chromium oxide. Chromium is an essential nutrient and predominantly exists in two valence states, Cr III and Cr VI. Cr VI is a genotoxic carcinogen. Inhalation increases the risk of lung cancer. The potential for exposure to Cr VI is generally small because it is relatively unstable in the environment converting to Cr III. Lung cancer from Cr VI exposure is almost exclusively from occupational settings.	Handling of Chromite ore at the Utah facility ceased in March 2014. Previously, Chromite ore was delivered via road trains and side tipped over the bunker wall at bunker 6. Chromite ore was then built into a stockpile via front end loader. It was then reclaimed via front end loader to mobile feed hoppers where it was conveyed through CV01, CV03, CV05, CV06, CV07 and transfer stations TS1, TS2, TS3. It was then loaded onto the ship via ship loader at berth 4.

The emission sources are identified in Table 15 below.

Table 15 - Emission sources

		Emission					
			Dust			Discharge	Discharge
		Iron ore	Mn ore	Chromite Ore	Noise	to Water	to Land
	Road train side tipping to bunkers (1-13, 21, 22) (Refer to Schedule 1 - Premises Map)	•			•		
	Road train side tipping to bunkers (3-10) (Refer to Schedule 1 - Premises Map)		•		•		
inces)	Road train side tipping to bunker B6 (Refer to Schedule 1 - Premises Map)	•		•	•		
Source (see Section 2.1 for infrastructure references)	Stacker to stockpiles (1-5, 8-13, 21, 22) (Refer to Schedule 1 - Premises Map)	•			•		
.1 for infras	Stacker to stockpiles (3-10) (Refer to Schedule 1 - Premises Map)		•		•		
se Section 2	Stacker to stockpile (6) (Refer to Schedule 1 - Premises Map)	•		•	•		
Source (se	Stockpiles 1-13 at stockyard 1 and 21-22 at stockyard 2 (Refer to Schedule 1 - Premises Map)	•	•	•	•		
	Reclaiming - Front end loader to mobile feed hopper trains (6) at stockyard 1 (Refer to Schedule 1 - Premises Map)	•	•	•	•		
	Reclaiming - Front end loader to fixed feed hoppers (mobile) at stockyard 2 (Refer to Schedule 1 - Premises Map)	•			•		

	Emission					
	Dust		Noise	Discharge	Discharge	
	Iron ore	Mn ore	Chromite	Noise	to Water	to Land
Conveyor – CV01, CV03, CV05, CV06, CV07 (Refer to Schedule 1 - Premises Map)	•	•	•	•		
Conveyor – CV02, CV04 (Refer to Schedule 1 - Premises Map)	•			•		
Transfer Station – TS1, TS2, TS3 (Refer to Schedule 1 - Premises Map)	•	•	•	•		
Transfer Station – TS4 (Refer to Schedule 1 - Premises Map)	•			•		
Shiploader (Refer to Schedule 1 - Premises Map)	•	•	•	•	•	
Accessible trafficable areas (Refer to Schedule 1 - Premises Map)	•	•	•	•		
Contaminated stormwater					•	•
Material spills					•	•

DER notes that material is in-loaded via road trains and reclaimed via front end loaders. This represents increased material handling and subsequently increased emission potential.

7.3 Risk of Dust Impact Analysis

7.3.1 General Hazard Characterisation

National and international occupational and environmental health databases (United States Environmental Protection Agency, Agency for Toxic Substances and Disease Registry, International Programme on Chemical Safety, (US); National Institute for Occupational Health and Safety, National Occupational Health and Safety Commission, (NOHSC)) were used to review toxicology profiles of all materials currently imported or exported at the Utah facility (Iron ore, Manganese ore and Chromite ore). The following profiles have been noted.

- Iron oxide is not considered toxic or carcinogenic. The HRA found that there is no clear evidence of a causal link between iron-oxides and diseases (although there have been suspected health effects).
- Manganese is an essential nutrient however it exhibits toxic effects if exposure is excessive or prolonged.
- Chromium is an essential nutrient and predominantly exists in two valence states, Cr III and Cr VI. Cr VI is a genotoxic carcinogen. Inhalation increases the risk of lung cancer. The potential for exposure to Cr VI is generally small because it is relatively unstable in the environment converting to Cr III. Lung cancer from Cr VI exposure is almost exclusively from occupational settings.

DER considers the key hazard associated with the Utah facility is PM generated through fugitive dust emissions. PM has the potential to impact public health and affects both the respiratory and cardiovascular systems following both long and short term exposures.

The HRA (see page 30) summarised the findings of a comprehensive and detailed hazard assessment by Toxikos of PM₁₀ health effects in Port Hedland as follows:

- increase in daily mortality:
- increase in hospital admissions associated with respiratory disease, cardiovascular disease and pneumonia and bronchitis; and
- increase in emergency room attendance for pre-existing respiratory conditions.

The HRA noted that given the small population size of Port Hedland, the risks are not excessive or urgent.

7.3.2 Air Quality Criteria for Dust

Based on the Management Plan endorsed by the Taskforce, an interim air quality guidance of 24-hour PM_{10} of $70\mu g/m^3$ (+10 exceedances per calendar year) applied for residential areas east of Taplin Street.

In considering the HRA recommendations, the interim guidance of 24-hour PM_{10} of $70\mu g/m^3$ at Taplin Street will be continued to be applied in the assessment of risk and controls for the Utah facility.

7.3.3 Volume and Frequency Considerations

Due to the nature of fugitive dust emission concentrations of PM at generation points/sources are not quantified. However, consideration has been given to the truck movements, as well as the volume and frequency of the materials exported from the Utah facility (based on the 2013 and 2014 period).

Table 15: Volumes of bulk material

	Volume	Frequency
Iron ore	13,258,921 tonnes exported for 2013 calendar year 18,724,537 tonnes exported for 2014 calendar year	118,014 road trains dumped and 124 shipping movements in the 2013 calendar year. 172,008 road trains dumped and 187 shipping movements in the 2014 calendar. Gross ship loading capacity of 3,700 – 4,300 tonnes per hour
Manganese ore	1,740,595 tonnes exported for 2013 calendar year 2,007,288 tonnes exported for 2014 calendar year	Approximately 18,000 road trains dumped and 25 shipping movements in the 2013 calendar year. Approximately 16,000 road trains dumped and 26 shipping movements in the 2014 calendar year. Gross ship loading capacity of 2,200 – 3,500 tonnes per hour
Chromite ore	351,380 tonnes exported for 2013 calendar year 26,771 tonnes exported for 2014 calendar year	Chromite ore has not been exported since March 2014. Approximately 3,000 road trains dumped and 15 shipping movements in the 2013 calendar year. Approximately 250 road trains dumped and 3 shipping movements in the 2014 calendar year

7.3.4 Assessment of Proponent Controls

The Licensee has provided the following dust management plans which document how fugitive dust emissions from the Utah facility are being managed:

- Qube, SHEMS Guide, Dust Management Guide, issue 10/07/2013;
- Pilbara Port Authorities, Dust Management Plan Berth 4, Port of Port Hedland; and
- Pilbara Port Authorities, PM₁₀ Dust Alarm Response Procedure Port of Port Hedland, 11/09/2015.

This assessment has reviewed these dust management plans which contain the controls set out in Table 17 below.

Table 17 - Proponent infrastructure controls for fugitive dust emissions

	Site Infrastructure	Description	Operation details	Reference to plan
	Controls for dust			
1.	Stockyard	Sealed ring roads around stockyard 1 and 2.	Travel at 20 km per hour	Premises Map
		Misters on all radial stackers and at bunkers (excluding bunker 6 and 7).	Bunker and stacker sprays operated whenever visible dust is being generated while tipping or stacking of material. Drop height from radial stacker to surface is minimised and chevron or cone pattern	Premises Map
		Four water cannons per stockpile	Routinely operated to prevent visible dust lift off. Operation of cannons during inloaded.	Premises Map
			Routinely means at a minimum sequence to run at least:	
			every 3 hours during the day;	
			every 6 hours during the night; or	
			until small puddles just start to form as a result of rainfall or use of cannons.	
			Dust forecast tool is utilised for planning of cannon operation. Cannons operated for pre-vessel wet down of material to be out loaded. Cannons operated via automated system that is centrally managed in	

	Site Infrastructure	Description	Operation details	Reference to plan
			the Control Room.	
2.	Conveyors	Under belt sprays and belt scrapers. Wind and noise barrier on raised CV06 (above wharf 4). Under belt sprays and belt scrapers clean material carried backing from the belt.	Operation of the under belt sprays whenever visible dust is being generated from operation of conveyors. Belt scrapers automatically operate when the conveyor is running.	Premises Map
3.	Transfer Stations	Partially enclosed with chute spray	Transfer stations partially enclosed (within shed). Chute sprays operated whenever visible dust is being generated through use.	Premises Map: TS1, TS2, TS3, TS4
4.	Shiploader	Shiploader and transfer chute	Enclosed dribbler chute.	Premises Map: CV07/Shiploader
5.	Dust Monitors	Real time boundary PM ₁₀ dust monitoring network comprising of M5 (BAM1020), M6 (Esampler) and M7 (BAM1020)	Alarm system with internal trigger values and response procedure in place. If a trigger value is exceeded, an SMS or email notification is sent to the Licensee's staff and an investigation is implemented. If investigation finds operational related exceedence, contingency action is taken	Monitoring Locations and Stormwater Discharge Map: M5, M6, M7
		Two boundary monitors for Cr (III and VI) and Mn. M8 and M9 (Ecotech 3000 HVAS)	One 24 hour sample every sixth day, plus at least one 24 hour sample during a ship loading of chromite ore/manganese ore.	Monitoring Locations and Stormwater Discharge Map: M8 and M9

	Site Infrastructure	Description	Operation details	Reference to plan
		Ambient monitoring at Taplin Street (Port Hedland) and Bureau of Meteorology.	Operated by Port Hedland Industries Council (PHIC) with data management and maintenance by PHIC. Access agreement between PHIC and the Licensee to be maintained. Target for Taplin Street only.	N/A
6.	Dust Management Tool	Dust management tool that incorporates a forecast of local weather conditions and operational plans for each 12 hour shift.	Dust management ongoing, records of dust management tool kept for each 12 hour shift.	N/A
7.	Truck wash/ dry sweep	Truck wash/dry sweep located at the exit points of the premises to remove built up material from undercarriage and wheel guards.	Fully contained truck wash facility (including sumps) at Stockyard 1 exit. Manual dry sweep area at Stockyard 2 exit. Every truck exiting the premises pass through	Premises Map
	Matan asit-	On a rate with a rate in the last	truck wash/dry sweep	ahla avass
8.	Water carts	Operate when visible dust is generated from trafficable areas. Operate proactively subject to dust forecast tool over a 24 hour		
		period. Operate when visible du	st reported by site person	nel.

7.3.5 Impact

PM has the potential to impact public health and affects both the respiratory and cardiovascular systems following both long and short term exposures. Long term repeated exposure is much more detrimental than short term sporadic exposure. The most severe effects being reduced life expectancy due to long-term exposures.

For Port Hedland, the HRA found that modelling scenarios indicated that the level of risk

between the lower PM_{10} concentrations of 50 $\mu m/m^3$ and the interim guideline of 70 $\mu g/m^3$ was not discernible for the current population levels in Port Hedland. The HRA concluded that the interim guideline of 70 $\mu g/m^3$ should provide adequate protection of health and wellbeing.

7.3.6 Consequence

Taking into consideration the relevant factors discussed in this report, in particular the current exceedance of the criteria (70 μ g/m³) within the West End and the findings of the HRA (see section 3.3.2 of this decision report), DER considers that the Utah facility contributes to the cumulative concentration of PM₁₀ which may lead to permanent and short term health effects for a localised to small population.

The consequence rating is therefore major.

7.3.7 Likelihood of consequence

Taking into consideration the relevant factors discussed in this report, in particular the proponent controls, meteorological conditions, and available onsite monitoring data, the likelihood of the Utah facility contributing to the cumulative effect of PM₁₀ on long term health effects to the residents in the West End of Port Hedland is considered as possibly occurring some of the time.

Therefore the likelihood rating is possible.

7.4 Risk of Noise Impact Analysis

7.4.1 General Hazard Characterisation

Noise is generated from normal operations onsite including noise from road trains unloading and braking, front end loader and product movement through conveyors and stackers and reverse alarms.

7.4.2 Noise Criteria

Noise modelling indicates that noise from the Utah facility is within assigned levels in the Noise Regulations (see section 4.6.5 of this decision report).

7.4.3 Assessment of proponent controls

The Licensee has the following controls in place to reduce and manage noise emissions:

Table 18 - Proponent controls for noise

Control	Description	
Siting	Location of noisy equipment away from noise sensitive areas	
Engineering	Implementation of engineering designs and controls to reduce operational noise including enclosure of equipment and the use of vibration isolation and damping	
Mobile plant and equipment	Equipment and machinery with lower noise emissions such as low noise idlers	

7.4.4 Impact

Noise has the potential to impact amenity for people.

7.4.5 Consequence

Taking into consideration the relevant factors discussed in this report, mainly in respect to the noise modelling undertaken, DER considers that there will be no detectable impacts to amenity for residents in West End of Port Hedland.

The consequence rating is therefore insignificant.

7.4.6 Likelihood of consequence

Taking into consideration the relevant factors discussed in this report, mainly in regard to noise modelling from the Licensee, DER is of the view that the operation exceeding the assigned noise level criteria would only occur in exceptional circumstances.

The likelihood of causing insignificant consequences on the receptor would only be in exceptional circumstances.

The likelihood rating is therefore rare.

7.5 Risk of Discharge to Water Impact Analysis

7.5.1 General Hazard Characterisation

Material may enter the marine environment through contaminated stormwater and wash down water. Contaminated stormwater may also be discharged through stormwater infrastructure failure.

7.5.2 Water Quality Criteria

The Utah facility is located within the Port Hedland harbour which has been characterised as requiring moderate ecological protection (DoE 2006).

7.5.3 Assessment of proponent controls

Table 19 - Proponent controls for stormwater management

	Stormwater management		
1.	Stormwater infrastructure for Stockyard 1	Stormwater from Stockyard 1 to be captured on land directed to a stormwater recirculation pond with 50,000m ³ capacity. Lined recirculated pond.	Premises Map
2.	Stormwater infrastructure for Stockyard 2	Stormwater from Stockyard 2 captured on land directed to stormwater settlement sump and ponds. The stormwater settlement pond designed to contain 1 in 10 year 24 hour rainfall event. Stormwater pond connects to the recirculation pond.	Premises Map
3.	Stormwater infrastructure for berth	The wharf is designed to prevent direct drainage of stormwater into the marine environment. The wharf deck is sloped from the front fender line to the back, which is bunded and connected to a contained drainage system. All stormwater is pumped to the recirculation pond.	Premises Map
4.	Stormwater discharge	Storm-water discharge points to be maintained in good repair: • W12 – Stormwater outlet • W13 – Emergency overflow discharge point from recirculation pond • W14 - Controlled discharge point from recirculation pond, activated in the event of rainfall greater than the ponds capacity	Monitoring Locations and Stormwater Discharge Map
5.	Road sweeper	Operate on sealed areas including ring roads and wharf. Used to minimise material build-up on roads and wharf. Used at least twice a day	N/A

Table 20 - Proponent management controls spills

Management Control	Description
Spillage clean up	Any spills contained and cleaned up:
	During ship loading a vacuum truck is present at all times.
	 Spillages of ore are cleaned up as soon as possible and returned to either the stockpile or sump.

Table 21 - Proponent monitoring for surface water

Monitoring	Description	
Monitoring	A surface water monitoring program with reference to The Australian and New Zealand Environment Conservation Council (ANZECC) water quality framework.	

7.5.4 Impact

Sediments and material at Utah facility have the potential to contaminate stormwater and be discharged into the marine environment. High loads of sediments in stormwater can impact receiving water quality. It can also cause sedimentation impacting the surrounding mangrove community.

7.5.5 Consequence

The Port Hedland port is a tidal environment with naturally elevated levels of turbidity. Taking into account the relevant factors discussed in this report, it is considered that there may be a minor impact to the marine environment which may result in local off-site impacts on the mangrove community.

The consequence rating is therefore minor.

7.5.6 Likelihood of consequence

Taking into consideration the relevant factors discussed in the report, in particular the proponent controls in place, DER considers an impact to surface water would be unlikely to occur.

The likelihood rating is therefore unlikely.

7.6 Risk of Land Infiltration to Groundwater Analysis

7.6.1 General Hazard Characterisation

Material may enter the groundwater through the infiltration of contaminated stormwater and hydrocarbon spills and leaks entering soils.

7.6.2 Assessment of proponent controls

The Licensee has the following controls in place for spills of material from onshore activities.

Table 22 - Proponent controls to minimize groundwater impacts

Management Control	Description
Engineering	An impervious 'geotechnical barrier' installed 500-700mm beneath the surface of the south eastern half of Stockyard 1 to prevent infiltration of manganese or chromite contaminants to groundwater.
Spillage clean up	Any material spills contained and cleaned up: During ship loading a vacuum truck is present at all times.
	Spillages of ore are cleaned up as soon as possible and returned to either the stockpile or sump.
	Hydrocarbon spills are controlled, contained and cleaned up

7.6.3 Impact

Contaminated stormwater or hydrocarbons from spills and leaks entering groundwater. Contaminated groundwater can impact the receiving environment (mangrove community).

7.6.4 Consequence

Groundwater in the area is not considered potable; however ecosystem values include the mangrove community. Taking into account the relevant factors discussed in this report, it is considered that there may be an impact to groundwater (physical, chemical or biological) which may result in local off-site impacts on the mangrove community.

The consequence rating is therefore minor.

7.6.5 Likelihood of consequence

Taking into consideration the relevant factors discussed in this report, in particular the proponent controls in place, the likelihood of causing an impact on groundwater is unlikely to occur.

The likelihood rating is therefore unlikely.

7.7 Risk Rating

Consideration has been given to all of the above matters and the following risk criteria have been applied, to determine the risk rating set out below.

Table 23 - Risk rating matrix

	Consequence				
Likelihood	Insignificant	Minor	Moderate	Major	Severe
Almost Certain	Moderate	High	High	Extreme	Extreme
Likely	Moderate	Moderate	High	High	Extreme
Possible	Low	Moderate	Moderate	High	Extreme
Unlikely	Low	Moderate	Moderate	Moderate	High
Rare	Low	Low	Moderate	Moderate	High

Likelihood		Consequence				
The following criteria has been used to determine the likelihood of the risk / opportunity occurring.		The following criter	The following criteria has been used to determine the consequences of a risk occurring:			
			Public Health	Ecosystem/ Environmental		
Almost Certain	The event is expected to occur in most circumstances	Severe	Loss of life Exposure to hazard with permanent prolonged adverse health effects expected to large population Health criteria is significantly exceeded	Irreversible impact to significant high value or sensitive ecosystem expected Irreversible and significant impact on a wide scale Total loss of a threatened species expected Ecosystem criteria is significantly exceeded		
Likely	The event will probably occur in most circumstances	Major	Exposure to hazard with permanent prolonged adverse health effects expected to small population Significant impact to amenity for extended periods expected to large population Health criteria is exceeded	Long-term impact to significant high value or sensitive ecosystem expected Long-term impact on a wide scale Adverse impact to a listed species expected Ecosystem criteria is exceeded		
Possible	The event could occur at some time	Moderate	Exposure to hazard with short-term adverse health effects expected requiring treatment Impact to amenity expected for short periods to large population Health criteria is at risk of not being met	Minor and short-term impact to high value or sensitive ecosystem expected Off-site impacts at a local scale Ecosystem criteria is at risk of not being met		
Unlikely	The event is unlikely to occur	Minor	Exposure to hazard with short-term adverse health effects expected Impact to amenity expected for short periods to small population Health criteria are likely to be met	Moderate to minor impact to ecosystem component (physical, chemical or biological) Minor off-site impacts at a local scale Ecosystem criteria are likely to be met		
Rare	The event may only occur in exceptional circumstances	Insignificant	No detectable impacts to health No detectable impacts to amenity Health criteria met	None or insignificant impact to ecosystem component (physical, chemical or biological) expected with no effect on ecosystem function Ecosystem criteria met		

7.7.1 Risk Treatment

DER will treat risks in accordance with the Risk Treatment Matrix below:

Table 24 – Risk treatment matrix

Risk Rating	Acceptability	Treatment
Extreme	Unacceptable	Risks will not be tolerated. DER will refuse proposals.
High	Acceptable subject to primary and secondary controls	Risks will be subject to multiple regulatory controls including primary and secondary controls. This will include both outcomebased and management conditions.
Moderate Acceptable, generally subject to primary controls		Risks will be subject to regulatory controls with a preference for outcome-based conditions where practical and appropriate.
Low	Acceptable, generally not controlled	Risks are acceptable and will generally not be subject to regulatory controls.

7.7.2 Summary of Risk Assessment and Acceptability

The risk items identified in section 7 including the application of risk criteria and the acceptability with treatment are summarised in Table 25 below:

Table 25 - Risk rating of emissions

	Emission		Pathway and Receptor	Proponent controls	Impact	Risk Rating	Acceptability with treatment
	Туре	Source					(conditions on instrument)
1.	Dust emissions from handling and movement of iron ore, manganese ore and chromite	Infrastructure and handling process	Air, moving with direction of wind.	Infrastructure and management controls.	Public health and amenity.	Major consequence. Possible likelihood. High risk	Acceptable subject to proponent controls conditioned and additional regulatory controls
2.	Noise from infrastructure and operations	Infrastructure and handling process	Air, moving with direction of wind	Plant/equipment and management controls.	Public health and amenity.	Insignificant consequence Rare likelihood Low risk	Acceptable, no regulatory controls required.
3.	Discharge to water from contaminated stormwater and material spills	Stormwater (contaminate stormwater)	Direct from infrastructure.	Infrastructure and management controls.	Impacts on water quality and visibility	Minor consequence Unlikely Moderate risk	Acceptable subject to proponent controls conditioned
4.	Discharge to land from contaminated stormwater and material spills infiltrating to groundwater	Stormwater (contaminate stormwater)	Land infiltration to groundwater.	Infrastructure and management controls.	Groundwater quality affected and entry into the marine environment (interface).	Minor consequence Unlikely likelihood Moderate risk	Acceptable subject to proponent controls conditioned

8. Determined Regulatory Controls

8.1 Summary of Controls

Table 26 - Regulatory controls

		Controls			
		8.2 Infrastructure and Equipment	8.3 Moisture content	8.3 Specified Action (monitoring and reporting)	8.4 Monitoring
	1. Dust from iron ore, manganese ore and chromite ore	•	•	•	•
ection 7)	2. Noise from infrastructure and operations	Low risk.			
Risk Items (see section 7)	3. Discharge to water from contaminated stormwater and material spills	•			
Risk Ite	4. Discharge to land from contaminated stormwater and material spills infiltrating to groundwater	•			

8.2 Specified Infrastructure and Equipment Controls

8.2.1 Dust Management

The following environmental controls, infrastructure and equipment should be maintained and operated onsite for dust management:

- sealed and maintained ring road around stockyard 1 and 2;
- vehicles to travel at 20km per hour;
- misters on bunkers and radial stackers;
- drop height from radial stackers minimised and chevron or cone pattern stacking;
- four water cannons per stockpile routinely operated as required to prevent visible dust lift off;
- under belt sprays and belts scrapers on conveyors;
- partially enclosed transfer stations and enclosed dribbler chute on ship loader; and

• fully contained truck wash facility at Stockyard 1 exit, dry sweep area at Stockyard 2 exit.

8.2.2 Wash water and stormwater management

The following environmental controls, infrastructure and equipment should be maintained and operated onsite for wash-water and stormwater management:

- stormwater from Stockyard 1 captured on land directed to a lined stormwater recirculation pond with 50,000m³ capacity.
- stormwater from Stockyard 2 captured on land directed to stormwater settlement sump and pond. The stormwater settlement pond designed to contain 1 in 10 year 24 hour rainfall event. Stormwater pond connects to the recirculation pond;
- berth is designed to prevent direct drainage of stormwater into the marine environment through bunding and to contained drainage system;
- stormwater discharge points restricted to:
 - W12 Stormwater outlet:
 - W13 Emergency overflow discharge point from recirculation pond;
 and
 - W14 Controlled discharge point from recirculation pond, activated in the event of rainfall greater than the ponds capacity; and
- road sweeper which is operated on trafficable areas including ring road and berths and is used at least twice a day.

Note: Specified infrastructure requirements derived from those currently undertaken by the Licensee.

Grounds: The infrastructure and equipment is currently used by the Licensee and considered necessary based on the materials handled and the risk to public health and marine ecosystem. The condition requires the continued use of the infrastructure and equipment and ensures regulatory oversight.

8.3 Moisture Content Monitoring and Reporting

Bulk granular materials accepted and handled at the premises shall be adequately conditioned so to reduce the potential for the generation of fugitive dust during storage, loading, unloading and transportation activities. The adequate conditioning refers to the moisture content of material which must be maintained at or above the DEM number. The DEM number is defined as the moisture content at which the dust number is 10.

The methodology to acquire the DEM number is AS 4156.6 – 2000.

The Licensee is required to obtain the DEM for all materials and monitor the moisture content received on the premises at the time of dispatch from mine.

The Licensee is required to provide reports on compliance with DEM and any observations on a quarterly basis.

The Licensee is required to undertake sampling of moisture content to confirm that the material is adequately conditioned. The moisture content must be above the DEM level as the DEM level represents the limit. The frequency of monitoring has been based on the season and when elevated levels of dust may be experienced at Taplin Street.

Note: The requirement for port users to achieve DEM is currently required by PPA through

contractual arrangements.

Grounds: DEM is required to ensure that adequate moisture is achieved within bulk materials dispatched to the premises to reduce the dust generation potential. Moisture content is a critical factor in the generation of fugitive dust. The condition requires the reporting of DEM determination and compliance based on information supplied by Port users. The second part of the condition requires the Licensee to confirm that the bulk granular material received at the premises contains adequate moisture levels (in comparison to DEM) through sampling and analysis. This allows for a greater degree of certainty that the material is adequately conditioned and can also act to validate the information supplied from Port users.

8.4 Particulate Monitoring Requirements

8.4.1 Monitoring Requirement

The monitoring of particulates through three real time monitors for monitoring of PM_{10} located on the north-west corner and southerly boundaries. Monitoring of manganese and Chromium (III and VI) is required at monitoring stations on the west and east side of the Utah facility. Monitoring is also required to be undertaken at Taplin Street located in the town of Port Hedland (west-end).

8.4.2 Monitoring Report

Monitoring reports are required to be provided bimonthly. The Licensee will be required to report when levels are greater than 145 μ g/m³ for BAM1020 monitors and 145 μ g/m³ for Esampler monitor for PM₁₀. Chromium and manganese reporting is for 3.5 μ g/m³ (annual) and 10 μ g/m³ for any one sample with an annual average of 3 μ g/m³.

Note: Monitoring is currently undertaken and reported by the Licensee. Action is currently undertaken by the Licensee when certain levels of PM₁₀ are detected at the Licensee's boundary monitoring network. Monitoring at Taplin Street is currently undertaken by the Port Hedland Industries Council (PHIC), with the Licensee being a member.

Grounds: DER requires continued monitoring and specified action to be undertaken for significant sources of dust emissions within the Port Hedland air-shed given the current ground level concentration of PM. The reporting of events will provide DER additional data to determine whether more adequate risk-based controls will be required. DER notes that the development of a coordinated response to the HRA may require amendments to the controls in relation to the risk of particulate matter in Port Hedland to ensure consistency of regulation of premises under the EP Act.

9. Setting Conditions

The conditions in the Issued Licence have been determined in accordance with DER's *Guidance Statement on Setting Conditions*.

DER's *Guidance Statement on Licence Duration* has been applied and the Issued Licence expires in 20 years from date of issue.

Table 27 - Grounds for applied conditions

Condition Ref	Grounds
Environmental Compliance Condition 1	Environmental compliance is a valid, risk-based condition to ensure appropriate linkage between the licence and the EP Act.
Notification of Material Change	These conditions are valid, risk-based and enable

2, 3 and 4	flexibility in operations.
Infrastructure and Equipment	These conditions are valid, risk-based and contain
5 and 6	appropriate controls (see section 8 of this decision
	report).
Moisture Content Monitoring and	This condition is valid, risk-based and consistent
Reporting	with the EP Act.
7, 8, 9, 10 and 11	
Dust Monitoring and Reportable	This condition is valid, risk-based and consistent
events	with the EP Act.
12, 13, 14 and 15	
Emissions	This condition is valid, risk-based and consistent
16	with the EP Act.
Information	These conditions are valid and are necessary
16, 17, 18, 19, 20 and 21	administration and reporting requirements to ensure
	compliance.

DER notes that it may review the appropriateness and adequacy of controls at any time, and that following a review, DER may initiate amendments to the licence under the EP Act.

10. Applicant's Comments on Risk Assessment

The applicant was provided with the draft decision report and draft licence on 10 March 2016 for review and comment and then again on 30 May 2016. The applicant provided a number of comments during both consultation periods which have been considered and are tabled through Appendix 3.

11. Conclusion

This assessment of the risks of activities on the premises has been undertaken with due consideration of a number of factors, including the documents and policies specified in this decision report (summarised in Appendix 2). This assessment was also informed by a site inspection by DER officers on 8 February 2016.

Based on this assessment, it has been determined that the Issued Licence will be granted subject to conditions commensurate with the determined controls and necessary for administration and reporting requirements.

Michael Christensen Executive Advisor

delegated Officer under section 20 of the Environmental Protection Act 1986

Appendix 1: Compliance History Check

The following incidents have been recorded within the Departments Incident Complaints Management System (ICMS) since 2010.

No.	Date	Incident details	Incident Close Out
22642	15/11/2010	Self-reported dust emissions from in-loading of manganese and iron ore which had deposited on mangrove community at Stanley Point. Licensee considered it was as a result of poorly conditioned material from Consolidated Minerals Limited.	Licensee required action to be undertaken by CML. Incident closed on 6/09/2012
21069	16/03/2011	Self-reported incident involving a load of chromite ore being dumped in manganese ore storage area.	Incident closed on 3/12/2012
24530	28/02/2012	Self-reported Discharge to water was identified through routine Licensee inspection. It was noted that approximately 100kg of material had been shoved outside of the bunded area and could have entered the marine environment.	Licensee undertook corrective actions. Incident closed on 6/09/2012
30083	11/06/2012	Compliance Inspection and issue of Environmental Field Notice (EFN). EFN (#3080) issued because of copper and manganese build up under conveyors. Correspondence sent to Licensee.	Inspection undertaken on 12/06/2013 and did not find any non-compliances. Licensee sent response on 2/07/2013. Incident closed on 13/09/2013

Appendix 2: Key Documents

Documents assessed and considered in review:

	Document Title	Availability
1	Licence L4432/1989/14 - Port Hedland Port	accessed at http://www.der.wa.gov.au
2	Works Approval W4520/2009/1–Utah Point Berth Project	DER records
3	Works Approval W5201/2012/1 – Utah Point	DER records
	Berth Facility Stockyard 2 Interim Solution	
4	DER Guidance Statement on Regulatory principles (July 2015)	accessed at http://www.der.wa.gov.au
5	DER Guidance Statement on Setting conditions (September 2015)	
6	DER Guidance Statement on Licence	
	duration (November 2014)	
7	DER Guidance Statement on Licensing and	
	works approvals processes (September	
	2015)	
8	Ministerial Statement 788	Ministerial Statement, Report and
9	EPA Report 1311	Bulletin accessed at
10	Environmental Protection Bulletin No. 2	http://www.epa.wa.gov.au/
11	Port Hedland Air Quality and Noise	
	Management Plan, March 2010	Port Hedland Air Quality and Noise
		Management Plan accessed at
		http://www.dsd.wa.gov.au/
12	Department of Health, Impact of Dust on	accessed at
	Port Hedland, March 2010	http://www.public.health.wa.gov.au
13	Department of Health, Port Hedland Air	Accessed at
	Quality Health Risk Assessment for	http://ww2.health.wa.gov.au/Reports-
	Particulate Matter, January 2016	and-publications/Port-Hedland-Health-
		Risk-Assessment
14	Department of Environment, Pilbara Coastal	accessed at
	Water Quality Consultation Outcomes:	http://edit.epa.wa.gov.au/EPADocLib/
	Environmental Values and Environmental	pilbaracoastalwaterquality_Marine%2 0Report%201.pdf
	Quality Objectives, March 2006	
15	DER Compliance Inspection undertaken 11 June 2012	DER records
16	DER Compliance Inspection undertaken 2 May 2014	
17	DER Compliance Inspection undertaken 15 October 2014	

Appendix 3: Summary of Applicant's Comments on Draft Conditions

Fro	Front Page		
1.	Applicants comment and suggested change	PPA advises that the Licensee should read "Pilbara Ports Authority".	
		PPA advises that the Premises should read "Utah Point Multi- User Bulk Handling Facility, Finucane Island, WA, 6721 , PORT HEDLAND .	
	DER Response	Noted and accepted.	

Infra	rastructure and Equipment				
2.	Applicants comment and suggested change	PPA requests that all columns in the table referenced in Condition 5 are labelled, as done for the Dust Emissions Monitoring Table, for consistency and ease of reference (i.e. specify Column 1; Column 2; Column 3 etc.). PPA requests all tables be numbered and all table numbers be referenced in the relevant conditions. For example: 'The licensee must ensure that the infrastructure and equipment specified in Column 1 of Table 5 in Schedule 3 with the table in Schedule 3 being labelled as 'Table 1: Dust Emission Monitoring Table'. Please note that these comments apply to all tables within L8937 and all conditions that reference tables.			
	DER Response	Noted and accepted.			

Moi	loisture Content Monitoring and Reporting				
3.	Applicants comment and suggested change to Condition 7.	PPA suggests wording within Condition 7 be amended from "The licensee must calculate the dust extinction" to "The licensee shall maintain records of the dust extinction".			
		This is because DEM is calculated by a laboratory engaged by the relevant proponents of the Facility, not PPA directly. Proponents supply PPA with this information.			
		PPA notes AS 4156.6 is specific for coal and wishes to advise DER that Tunra Bulk Solids Handling Research Associates follow the procedures as set out in AS 4156.6-2000 and utilise the same or slightly amended technique for different ores. For example, sample quantities for iron ore are adjusted and a special rule on particle sizing and sample reconstitution is used for lump.			
		PPA requests this condition be reworded to align with possible variations made to AS 4156.6 when applied to iron ore, chromite ore and manganese ore.			
	Applicants follow up comment and suggested change to Condition 7. (6 May 2016)	DEM is calculated by a laboratory engaged by the relevant users of the facility, not PPA (as the Licensee). Facility users supply PPA with this information. The current condition could be read as PPA must undertake this determination. PPA notes AS 4156.6 is specific for coal and wishes to advise DER that Tunra Bulk Solids Handling Research Associates follow the procedures as set out in AS 4156.6-2000 and utilise the same or slightly amended technique for different ores. PPA requests this condition be reworded to align with possible variations made to AS 4156.6 when applied to different products.			
		Proposed wording "The Licensee shall obtain from facility users the dust extinction moisture (DEM) level (being the moisture content of the product at			

		which the Dust Number is 10) for each product received at the			
		Premises in accordance with AS4156.6."			
	DER Response	Refer to row 72 for most recent DER response in relation to the condition.			
4.	Applicants comment and suggested change to Condition 8.	PPA requests this Conditions 8(a), 8(b) and 8 (c) be modified to a single condition which requires PPA to monitor the condition of received material, based on representative sample data associated with the specific product delivered to the site. Utah Point accepts material in bulk (from trucks) and PPA obtains product moisture levels (from facility users) on varying frequencies per truck and/or per stockpile of material. PPA suggests that the proposed redrafted condition is adequate to collect the information being sought by this condition. PPA advises that stockpiles can comprise of product from several different mines, each with different DEMs, therefore a single DEM value per stockpile is not available. If all product is received at or above DEM, the stockpiled product would have adequate moisture to limit dust generation. Proposed wording			
		"The Licensee shall obtain from facility users records to confirm products received on site are received at or above the specified DEM level (as percentage moisture) as calculated in Condition 7."			
	DER Response	Refer to row 72 for most recent DER response in relation to the condition.			
5.	Applicants comment and suggested change to Condition 9.	PPA requests that Condition 9 be amended to reflect the Licensees demonstrated actions to ensure product received on-site has moisture levels consistent with the DEM levels for the specific product. The current condition could be read to require the Licensee to accept/reject material at gate based on the real-time measure of moisture content. Instantaneous assessment of moisture content at gate is not possible for road train traffic. Proposed wording "The Licensee shall ensure corrective actions are undertaken when product received at the premises exceeds the criteria provided in Condition 7 as evidenced by the data collected under Condition 8."			
	DER Response	Refer to row 72 for most recent DER response in relation to the condition.			

Dust	Dust Monitoring and Reportable Events				
6.	Applicants comment and suggested change to Condition 11. (Comment 1)	As per Condition 5, PPA requests that all tables be numbered to assist readers of the licence. For example: The Licensee must monitor the emissions specified in Column 1 from the locations specified in column 2 in Table 1" with the table being labelled as "Table 1: Dust Emissions Monitoring".			
	DER Response	Noted, minor amendment made. (Note, now condition 12)			
7.	Applicants comment and suggested change to Condition 11. (Comment 2)	PPA recommends the term "continuous" be include in the Definitions section and recommends a definition of: "Continuous means a data capture rate in accordance with the National Environment Protection (Ambient Air Quality) Measure Technical Paper 5 – Data Collection and Handling (2001)".			
	DER Response	Noted. Alternative definition proposed based on internal technical advice. DER has defined continuous as: 'Continuous means a data recovery rate of at least 90%.' (Note, now condition 12)			

8.	Applicants comment and suggested change to Condition 11. (Comment 3)	PPA requests a target increase for the Utah South (M6) dust monitor from 105 μ g/m3 to 145 μ g/m3 in line with the Utah North (M5) and the Utah West (M7) dust monitoring sites to ensure consistency in boundary monitoring of PM10 across the site. PPA does not consider this increase would change the outcomes of DER's risk assessment.
	DER Response	DER has reviewed and considered the proposed change from 105 µg/m3 to 145 µg/m3 and considers that this is appropriate, does not alter the risk and will ensure consistency in requirements and reporting. DER also notes that the nearest receptor on the southern boundary is Roy Hill (berth and shiploader) and Wedgefield (in a south-easterly direction) at approximately 5km. (Note, now condition 12)
9.	Applicants comment and suggested change to Condition 11. (Comment 4)	PPA recommends the deletion of all reference to AS 3580.9.11 with reference to the Utah South E-Sampler, as this standard refers specifically to BAM measurement. PPA recommends including AS 3580.9.6 in the Definitions section.
	DER Response	Noted, amendments made. (Note, now condition 12)
		PPA requests all references to ug/m3 be amended to µg/m3. Editorial
	DER Response	Noted, minor amendment made. (Note, now condition 12)
11.	Applicants comment and suggested change to Condition 11. (Comment 6)	PPA requests the wording for the frequency for HVAS monitoring be amended to "One 24 hour sample every sixth day, plus at least one 24 hour sample during a ship loading of chromite/manganese".
	DER Response	Noted DER has amended from: "One 24 hour sample every sixth day from commencement ship- loading of chromite or manganese ore (including day 1).", to; "One 24 hour sample every sixth day, plus at least one 24 hour sample during a ship loading of chromite/manganese' (Note, now condition 12)
12.	DER Amendment	DER has additionally amended condition 12, to include monitoring at Taplin Street, with a 1-hour averaging frequency. Taplin Street has been established through the Port Hedland Dust Taskforce to be the location at which ambient levels of PM ₁₀ should meet 70µg/m³ (10 exceedances per year). Further DER consider that all Licences for bulk materials handling (Category 58) issued under Part V of the EP Act within Port Hedland will be required to monitoring at this location. DER considers that the 1 hour averaging frequency is the minimum required to provide meaningful data for the purposes air quality analysis.
13.	Applicants comment and suggested change to Condition 12.	PPA request the following amendment: "The Licensee must provide a report to the CEO for Reportable Events (as specified in column 4 of Table 1) which have occurred, containing the information and for the periods specified in Schedule 4". Editorial changes required are in bold .
	DER Response	Noted, minor amendments made. (Note, now condition 13)
14.	DER Amendment	DER has included condition 14 and 15. These conditions relate to monitoring that is undertaken at Taplin Street and specifies the frequency for the provision of monitoring data to the CEO.

Emissions

15.	Applicants comment and suggested change to Condition 13.	PPA request the following amendment: "The Licensee must not cause any emissions from the Premises except for Specified Emissions and General Emissions described in column 1, subject to exclusions, limitations or requirements specified in column 2, of Table 2", with the table in Condition 13 being labelled "Table 2: Emissions Table". Editorial changes required are in bold. PPA recommends the wording within Table 2: Emissions Table be revised to ensure it will be clearly understood by any reader. The wording within the General Emissions section in particular requires revising. PPA recommends all words in bold within Table 2 are included in the Definitions section.
	DER Response	Noted, minor amendments made. (Note, now condition 16)

Info	rmation						
16.	Applicants comment and suggested change to Condition 14.	PPA request, for simplification, that this condition read: "The Licensee must maintain accurate and auditable records in relation to" All other words in the condition as it currently reads are considered superfluous to its intention.					
	DER Response	Noted, minor amendments made. (Note, now condition 17)					
17.	Applicants comment and suggested change to Condition 15	Please note the minor typographical error within Condition 15. The condition should read "If an emission type referred" Note, "the" needs to be deleted between "emission" and "type". PPA seeks clarification that an extension to the 21 day timeframe stipulated in Condition 15 (d) could be sought, should the nature of the complaint require additional time to sufficiently investigate.					
	DER Response	DER will require the Licensee to provide a copy of the required information detailed in condition 15 within 21 days. Should the Licensee require further time to submit additional information as part of an investigation than this may be considered by the DER, however this will not negate the need for an additional report addressing the requirements of condition 15. (Note, now condition 18)					
18.	Condition 17	PPA requests 90 days for submission of the Compliance Report in line with the current licence. This ensures time for data to be validated and the report to be internally reviewed prior to submission. PPA requests the reporting period for the Compliance Report be amended back to financial year, as it is in the current licence to allow for alignment with PPA business reporting standards.					
	DER Response	Noted and accepted. Amendment made. (Note, now condition 20)					

Defi	Definition and Interpretation					
19.	Applicants comment and suggested change	Anniversary Date: As noted above, PPA requests DER's consideration that compliance reporting continues to be aligned with the financial year, not the anniversary date.				
		Compliance Report: As noted above, PPA suggests that definition of compliance report means "a report in a format approved by the CEO as presented by the Licensee".				
		Annual Period: As noted above, PPA requests DER's consideration that compliance reporting continues to be aligned with the financial year, 1 July – 30 June. PPA's general comments regarding Definitions and Interpretation:				

	 Please capitalise all defined terms and either italicise terms or don't italicise them for consistency throughout this section. PPA notes that some terms bolded in the licence are not included in this section. 			
	PPA suggests adding a definition for the following terms:			
	- Continuous: means a data capture rate in accordance with the National Environment Protection (Ambient Air Quality) Measure Technical Paper 5 – Data Collection and Handling (2001).			
	- AS3580.9.6: means the Australian Standard AS3580.9.6 Determination of suspended particulate matter PM10 high volume sampler with size selective inlet Gravimetric method.			
DER Response	Noted and accepted in part.			
DEIX IXESPUIISE	Noted and accepted in part.			
	DER has included the following definitions			
	'Compliance Report means a report in a format approved by the CEO as presented by the Licensee or as specified by the CEO from time to time'			
	'Continuous means a data recover rate of at least 90%.'			
	DER has also included the following definitions: 'AS5621-2013 means Australian Standard AS5621-2013 Iron ores – rapid moisture determination.'			
	ISO3087:2011 means International Standardization Organization ISO3087:2011 Iron ores - Determination of the moisture content of a lot.			
	Moisture Content means the ratio of the mass of water in a sample to the mass of solids in the sample, expressed as a percentage.			
	NATA means National Association of Testing Authorities.'			
	Premises User means the bulk granular material owner who uses the Utah facility for the export of their material.			

Sch	Schedule 1: Maps				
20.	An updated premise map is provided in Attachment 4 to this letter.				
	20. Applicants comment. An updated premise map is provided in Attachment 4 to this lette				
	DER Response	Noted, updated map used.			
	DER Response	Noted, updated map used.			

Sche	Schedule 2: General Description					
21.	Applicants comment and proposed suggested change for	PPA suggests the following text should be included for the infrastructure and equipment table in Schedule 2:				
	Infrastructure and equipment	1	Sealed ring roads around Stockyard 1 and Stockyard 2	Premise Map: Ring road (Stockyard 1). Ring road (Stockyard 2). Ring road in Stockyard 1 is elevated		
			Seawall around the perimeter of the Stockyard 1 ring road	Premise Map: Sea wall		
		3 Bunkers Premise Map: Bunk		Premise Map: Bunker 1-13, 21, 22		
		4	Radial stackers	Premise Map: Radial stacker 1-5, 8-13, 21, 22		
		5 Stockpiles Premise Map: Stockpile 1-13,				

		6	Feed Hoppers			ockyard 1 – 6 mobile feed ockyard 2 – 2 fixed feed
					hoppers	ockyalu 2 – 2 lixeu leeu
		7	Conveyor system		Premise Map: CV 01, CV 02, CV 03, CV 04, CV 05, CV 06, CV 07	
		9 Shiploader F 10 Wharf 4 F a			Station 2, Transfe	ansfer Station 1, Transfer er Station 3, Transfer Station
				Premise Map: Shiploader		
				accommodate Pa vessels, including based mooring sy	Premise Map: Wharf 4 (272 metre to accommodate Panamax and small Cape Size vessels, including Cavotec system (vacuumbased mooring system) and other associated facilities and services.)	
		11	Stockyard 1 truck v	vash	Premise Map: SY	1 truck wash
		12	Stockyard 2 dry sw		Premise Map: SY	2 dry sweep area
		13	Stormwater contain ponds	nment	Premise Map: Sto SY2 north pond, S	ormwater recirculation pond, SY2 south pond.
		Please note, there are several refer licence and decision document. Ha mine sites that carry ore from the p the ore from mine site to port. Plea		t. Haul trucks at he pit to the plat	re the large trucks on nt. Road trains transport all reference to "haul	
	DER Response		and accepted. A			Toda traiir .
22.	Applicants comment and proposed suggested change for Bulk material unloaded	PPA advises that the Licensee does not own and operate all unloading/loading and material loading systems at the Utah Facility. breakdown of ownership/operation is provided below:				ns at the Utah Facility. A
	and unloaded	Facili		Owner		Operator
	(Comment 1)	Whar syste	rf and Cavotec	PPA		PPA
		Shipl	oader	PPA		Qube
			ad conveyors kyard conveyors	PPA (S	Y1)	Qube Qube
			sfer stations	Atlas Iro	on (SY2) S01, TS02, TS03)	Qube
		Radia	al stackers	Atlas Ird Qube (\$	on (TS04) SY1)	Qube
				Atlas Ir	on (SY2)	
		Bunk	ers	Qube (S	SY1) on (SY2)	Qube
		Ring	roads	PPA (S	Y1)	PPA (SY1)
		Office	es, workshops,	PPA (S	on (SY2) Y1)	Atlas Iron (SY2) PPA (SY1)
	250	samp	le stations other	Atlas Îre	on (SY2)	Atlas Iron (SY2)
	DER Response					hat PPA is the occupier
			premises as defi able providing a d			es and stevedores who
						letailed in the decision
						ence it may provide
22	Applicants comment		ambiguity regard			ad to the following:
23.	Applicants comment and proposed suggested change for Bulk material unloaded and unloaded (Comment 2)	"The material is side tipped over bunker walls along the ring roads. Material is then stacked via radial stacker at Bunkers 1-5, 8-13, 21 and 22., At Bunkers 6 and 7 material is built into a stockpile via front end loader. Material is then reclaimed via a front end loader and placed via a feed hopper onto a conveyor. The conveyors and transfer stations move material along the outload circuit to the ship loader, where it is loaded into a ships hold via dribbler chute for				
		expor	ι.			

	DER Response	Noted and accepted. Amendment made.
24.	Applicants comment and proposed suggested change for	PPA requests a table number and caption be added to the commodities table in this section.
	Bulk material unloaded and unloaded (Comment 3)	PPA requests the header for "volume" in the commodities table be amended to "volume/year" and that reference to "chromite" be amended to "chromite ore".
		PPA requests additional wording with this section to clarify that "bulk material may be loaded and unloaded for up to 21,350,000 tonnes, subject to the following limits:
		2,000,000 tonnes/year of manganese ore; and350,000 tonnes/year of chromite ore."
		PPA notes that this would not increase the risk of emissions from the Facility.
	DER Response	DER does not consider that Schedule 2 is intended to act as a mechanism limiting production/throughput, rather as a description of the key characteristics considered by DER in its risk assessment at that point in time.
		The table has been amended to reflect the ability of Iron Ore exports to replace Manganese Ore and Chromite Ore as it is scaled back.
25.	Applicants comment and proposed suggested change for Examples of material	PPA suggests bullet point 2 be amended to read: "Volume increases in commodities exceeding 10% of permitted volume"
	change	Under our suggested change above, this would apply above a 200,000 tonne/year increase in Manganese Ore, and 35,000 tonne/year increase in Chromite Ore and up to a 2,135,000 tonne/year increase in Iron Ore if both Manganese Ore and Chromite Ore were not exported.
		PPA also suggests bullet point 4 "removal of infrastructure and equipment" be deleted as it is considered to be captured in bullet point 6 "changes to the site layout of infrastructure and equipment".
	DER Response	Noted and accepted. Amendment made.
26.	Applicants comment and proposed	PPA suggests amending the wording of bullet point 1 to read: "Improvements or additions to, or replacement of, infrastructure and
	suggested change for non-material change	equipment that do not increase the risk of emissions and discharges".
	DER Response	Noted and accepted. Amendment made.

Sche	edule 3: Infrastructure a	nd Equipment
27.	Applicants comment and proposed suggested change for 1. Stockyard (comment 1)	PPA notes the following editorial changes are required for the Schedule 3 table: - "Sealed ring road" should read "sealed ring roads" - "Misters on all radial stackers and at bunkers" also needs to include "(except bunker 6 and 7)".
	DER Response	DER notes that stockpile 6 and 7 do not have the same materials handling infrastructure (bunkers and radial stackers) and that material is built into a stockpile via front end loader. Proposed amendment accepted.
28.	Applicants comment and proposed suggested change for 1. Stockyard (comment 2)	Misters - Bunker and stacker sprays operated as required while tipping or stacking to prevent escape of visible dust. Drop height from radial stacker to surface is minimised and chevron or cone pattern stacking.

	DER Response	DER considers that 'as required' does not provide sufficient specificity for use of misters. This requirement has been based on SHEMS Guide, Dust Management Guide, issue 10/07/2013. To ensure the outcome is achieved the following wording has been used: "Bunker and stacker sprays operated whenever visible dust is being generated while tipping or stacking of material."
29.	Applicants comment and proposed suggested change for 1. Stockyard (comment 3)	Routinely operated as required to prevent visible dust lift off. Operation of cannons during inload is product and weather dependent. Dust forecast tool is utilised for planning of cannon operation. Cannons operated for pre-vessel wet down of product to be out loaded. Cannons operated via automated system that is centrally managed in the Control Room.
	DER Response	DER considers that 'as required' does not provide sufficient specificity for use of misters. This requirement has been based on SHEMS Guide, Dust Management Guide, issue 10/07/2013.
30.	Applicants comment and proposed suggested change for 2. Conveyor	PPA notes the following editorial changes are required for the Schedule 3 table: - "Water sprays" should read "under belt sprays" - "at berth" should read "above wharf 4". With regard to "Operation detail", PPA requests the following amendments: - Under belt sprays and belt scrapers clean product carry back from the belt. Operation of under belt sprays is product dependent. Under belt sprays are operated manually. Belt scrapers automatically operate when the conveyor is running.
	DER Response	DER considers that 'Operation of under belt scrapers is product depended' does not provide sufficient specificity as to when it will be used. To ensure the outcome is achieved the following wording has been used: "Operation of the under belt sprays whenever visible dust is being generated from operation of conveyors".
31.	Applicants comment and proposed suggested change for 3. Transfer Stations	PPA notes the following editorial changes are required for the Schedule 3 table: - "Fully enclosed" should read "partially enclosed with chute sprays". With regard to "Operation detail", PPA requests the following amendments: - Transfer stations partially enclosed at all times. Chute sprays operated as required to minimise dust emissions.
	DER Response	DER considers that 'as required' does not provide sufficient specificity as to when it will be used. To ensure the outcome is achieved the following wording has been used: "Chute sprays operated whenever visible dust is being generated through use."

32.	Applicants comment and proposed suggested change for 4. Shiploader DER Response	PPA advises that the shiploader itsed dribbler chute is. PPA requests the read "enclosed dribbler chute". Noted and accepted. Minor amendr	operational details be amended to
33.	Applicants comment and proposed suggested change for	PPA requests the description and c section of the Schedule 3 table read	
	5. Dust monitors	Description Real time boundary PM ₁₀ dust monitoring network comprising of M5 (BAM1020), M6 (Esampler) and M7 (BAM1020) Two boundary monitors for Cr (III and	Operation detail Continuous. Alarm system with internal trigger values and response procedure in place. If a trigger value is exceeded, an SMS or email notification is sent to the Licensee's staff and an investigation is implemented. If investigation finds operational related exceedence, contingency action is taken. One 24 hour sample every sixth day,
		VI) and Mn. M8 and M9 (Ecotech 3000 HVAS) Ambient monitoring at Taplin Street (Port	plus at least one 24 hour sample during a ship loading of chromite ore/manganese ore. Operated by Port Hedland Industries
		Hedland) and Bureau of Meteorology.	Council (PHIC) with data management and maintenance by PHIC. Access agreement between PHIC and the Licensee to be maintained.
			Target for Taplin Street only.
	DER Response	Specifically, please ensure the thre as their operation detail differs. PPA request M9 be added to the m "Reference to plan". Noted and accepted. Minor amendr	nonitoring locations list under
34.	Applicants comment and proposed suggested change for 6. Dust management tool	PPA requests the description and commanagement tool section of the Sci	pperation detail of the dust
		Description Dust management tool that incorporates a forecast of local weather conditions and operational plans for each 12 hour shift.	Operation detail Dust management ongoing, records of dust management tool kept for each 12 hour shift.
		PPA wishes to advise DER that PP forecasting options, and as such do reference to "software". Instead, pl tool".	not want there to be any specific
	DER Response	Noted and accepted. Minor amendr	ment made.
35.	Applicants comment and proposed suggested change for 7. Truck wash	PPA advises that there are two difference of the Utah Point. Stockyard 1 operates a sweep, while Stockyard 2 operates	a wet truck wash and option to dry a dry sweep area only.
		PPA requests the description and c section of the Schedule 3 table read	
		Editorial changes required are in be	old

		Description Truck wash/dry sweep located at the	Operation detail Fully contained truck wash facility
		exit points of the premises to remove built up material from undercarriage and wheel guards.	(including sumps) at Stockyard 1 exit. Manual dry sweep area at Stockyard
	DER Response	Noted and accepted. Minor amendn DER has also added: "Every truck exiting the premises pa	
36.	Applicants comment and proposed suggested change for 9. Stormwater infrastructure	PPA requests consistent reference to licence (i.e. use either stormwater on PPA advises that the Stockyard 1 storecirculation pond". Please amend the correct name. PPA notes the capitalisation of "lineses and the correct name."	to stormwater throughout the r storm-water). cormwater pond is called a all reference to the pond to reflect
	DER Response	Noted and accepted. Minor amendn	nent made.
37.	Applicants comment and proposed suggested change 10. Stormwater infrastructure for Stockyard 2	PPA advises that the Stockyard 2 p recirculation pond. The only time the manually pumped into the recirculate rainfall and there is a risk of the Stowill only occur once water quality restormwater from Stockyard 2 captal	ne Stockyard 2 ponds may be tion pond is the event of heavy ckyard 2 ponds overflowing. This esults have been sighted by PPA.
			oond s . The stormwater settlement
	DER Response	Noted and accepted. Minor amendn	nent made.
38.	Applicants comment and proposed suggested change 11. Stormwater infrastructure for wharf	PPA requests the following editorial infrastructure for wharf section of the The wharf is designed to prevent did the marine environment. The wharf fender line to the back, which is a contained drainage system. All storecirculation pond. Editorial changes required are in both	e Schedule 3 table: irect drainage of storm-water into f deck is sloped from the front ounded and connected to a ormwater is pumped to the
	DER Response	Noted and accepted. Minor amendn	
39.	Applicants comment and proposed suggested change 12. Stormwater discharge	PPA acknowledges and accepts the detailed in the Schedule 3 table of L	_8937.
	DER Response	Noted and accepted. Minor amendn	nent made.
40.	Applicants comment and proposed suggested change 13. Road sweeper	PPA requests the following editorial section of the Schedule 3 table: Operates on sealed areas including minimise product build-up on road Editorial changes required are in both	g ring roads and wharf. Used to ads and wharf.
	DER Response	Noted and accepted. Minor amendn	

Schedule 4: Monitoring

41.	Applicants comment	PPA suggests placing the "Product Moisture Levels" section first in
	and proposed	Schedule 4, to mirror the order of licence conditions. Note PPA
	suggested change	suggests change of title from "Dust Extinguishment Moisture Levels" to
		"Product Moisture Levels".
	DER Response	Noted.
		Bulk Material/Product Moisture Content has been removed from
		schedule 4.

Dust	t Monitoring Reportable Events	
42.	Applicants comment and proposed suggested change Locations	PPA notes that the HVAS monitors have been omitted from this section (M8 and M9). PPA request clarification as to whether reporting against M8 and M9 is required. PPA request a map reference (i.e. Figure xx) be inserted in place of the word "following".
	DER Response	Noted and accepted. Minor amendment made.
43.	Applicants comment and proposed suggested change Dust Monitoring Reporting Periods	PPA requests the "dust monitoring reporting period" section be worded as follows: Reported bi-monthly by the following dates: the last day of March (for January/February), May (for March/April), July (for May/June), September (for July/August), November (for September/October) and January (for November/December) in any year. Editorial changes required are in bold. PPA advises that bi-monthly reporting, by the last day of the subsequent month, is more practical for PPA as this aligns with the provision of validated data from PPA's service provider.
	DER Response	Noted and accepted. Minor amendment made.
44.	Applicants comment and proposed suggested change Dust Monitoring Reports	 PPA requests the "dust monitoring reports" section be worded as follows: The monitoring reports must contain: in relation to a Reportable Event: the reportable event date(s); the raw monitoring data for the reportable event in tabulated form; time series graphical plot for the day on which the reportable event occurred; activities being undertaken on the Premises on the day on which the reportable event occurred; the meteorological conditions including temperature, wind speed and direction at the time of the reportable event; Details of the likely cause of the exceedance and a description of remedial measures taken or planned to be taken, to prevent a reoccurrence of the reportable event.
	DER Response	Refer to final table for DER response to Dust and Monitoring Report content

Product Moisture Levels (changed title to 'Bulk Material Moisture Level')		
45.	Applicants comment	PPA updated response (6 May 2016)
	and proposed	PPA suggests that "product moisture levels" is a more applicable
	suggested change	name for this section.

	General	
		As above, PPA suggests this section would be better before "dust monitoring reportable events", so Schedule 4 reflects the order in which dust reporting and product moisture levels are referred to in the Conditions.
	DER Response	Noted. Bulk Material/Product Moisture Content has been removed from schedule 4.
46.	Applicants comment and proposed suggested change Locations	PPA updated response (6 May 2016) PPA suggests the sub-heading "Locations" is included, as in the "Dust Monitoring Reportable Events" section.
	DER Response	Noted. Bulk Material/Product Moisture Content has been removed from schedule 4.
47.	Applicants comment and proposed suggested change Moisture content reporting frequency	PPA updated response (6 May 2016) PPA suggests the location wording be amended to: "Sampled asreceived, in accordance with Condition 8". Reported quarterly by the following dates: the last day of April (for January to March), July (for April to June), October (for July to September) and January (for October to December) in any year. PPA requests results be reported to DER 30 days after the end of the reporting period to allow time for data collation and internal review. The monitoring reports must contain: Confirmation of compliance with the recorded DEM for that product, as per Condition 7; Product moisture sampling data and sample dates; A comparison of the Mean and Standard Deviation of moisture levels against the prescribed DEM for each product in tabulated form (as per sample table below); and Details of any corrective measures taken where monthly mean moisture was found to be below prescribed DEM.
	DER Response	Noted. Bulk Material/Product Moisture Content has been removed from Schedule 4.

Dust	: Monitoring and Stormw	vater Discharge Locations
48.	Applicants comment and proposed suggested change General	PPA notes that as there are stormwater discharge points identified on this map, it is more applicable to refer to this section as "dust monitoring and stormwater discharge locations", rather than "dust monitoring locations" as it currently reads. An updated dust monitoring and stormwater discharge locations map has been enclosed with this letter (Attachment 4). PPA would also recommend the draft Licence and Decision Report be reviewed to ensure the consistent use of words (e.g. either "product" or "bulk granular material"), spelling and capitalisation of headings.
	DER Response	Noted and accepted. Minor amendments made.

Further amendments have been made to the draft Licence following a request by DER dated 6 May 2016, requesting information on investigation, corrective and mitigation measures taken as a result of exceedance to DEM or dust monitoring boundary network. A response was provided by PPA on 10 May 2016 and has been considered by DER in proposed amendments to the licence as detailed in the following tables.

Inve	stigation, corrective and	mitigation measures
49.	Applicants comment	PPA updated response (10 May 2016)
40.	and proposed	PPA have identified investigations, corrective actions and mitigation
	suggested change	measures as follows:
	Remedial measures	measures as follows.
	for moisture monitoring	Investigation may include but not be limited to:
	Reportable Event	via email to relevant proponent, the Licensee will seek:
	Reportable Event	
		o Confirmation that data received (including sample date and time, source verification (stockpile/truck etc)) is
		correct.
		Confirmation that there has been no change to products
		chemical or physical composition.
		Details of any system failures or program delays at the
		source mine site.
		Where there is a reportable dust event, the Licensee will
		review received moisture content data of products to ascertain
		if product moisture levels may have contributed to the event.
		Expected corrective actions may include but not be limited to:
		Where weekly data shows material to be inloaded below
		DEM a notification will be issued to the proponent via
		email as per the investigation steps above.
		 Providing formal written advice/warning where monthly
		average of specific product tested is shown to be below
		the required DEM.
		 Advice would require proponent to ensure
		adequate conditioning of product at mine site.
		 Evidence of such conditioning would need to be
		provided by way of new data.
		 Pending the investigation above, site access restrictions
		may be applied to the proponent until such time it could
		be demonstrated that product moisture levels were
		compliant.
		 Request for the proponent to improve conditioning of
		products at source mine site or haulage suspension may
		also arise from ongoing visual observations of inloading
		at the facility by the Licensee.
		Mitigation measures may include but not be limited to:
		 Moisture data will continue to be reviewed on a weekly basis
		against product specific DEM to confirm compliance.
		 Monthly advice will be issued to facility users on moisture
		content compliance.
		The various investigation, corrective actions and mitigation measures
		would be detailed within the site operating procedures and
		communicated to site staff and facility users as appropriate.
	DER Response	Noted.
		Bulk Material/Product Moisture Content has been removed from
		Schedule 4.
50.	Applicants comment	PPA updated response (10 May 2016)
	and proposed	PPA have identified investigations, corrective actions and mitigation
	suggested change	measures as follows:
	Remedial measures	
	for dust monitoring	Investigation may include but not be limited to:
	Reportable Event	 Confirmation that data received is correct (no instrument fault)
	(for continuing BAM	Determining the source of the exceedance through:
	<u> </u>	

	1020 monitoring)	- review of meteorological data.
	1929 Monitoring)	- Confirmation that ship loading took place on the day of the exceedance (on the East Side there is only potential for the Licensee to cause dust during ship loading, since there is no external storage of bulk products).
		Where a reportable event is deemed to be attributed to the Licensee's activities:
		Review of moisture levels of product outloaded at the time of the exceedance against DEM.
		Review of recorded PM10 dust levels against dust levels recorded at Taplin Street.
		Review of operations personnel observations or actions in response to any high dust alarms.
		Mitigation measures may include but not be limited to:
		 Maintenance of onsite dust management infrastructure and equipment if identified as a causal factor by operations personnel.
		Review of loading practices and trial of amended methods if possible.
		 Reporting of dust events to all stakeholders, including analysis of probable causes.
	DED D	Audit of process controls (e.g. dust alarm procedures).
	DER Response	DER has used the information supplied from PPA on the actions taken in the event of exceednaces to boundary monitoring network. Refer to
51.	Applicants comment and proposed suggested change Remedial measures for dust monitoring Reportable Event (for proposed Ecotech 3000 HVAS monitoring)	PPA updated response (10 May 2016) PPA have identified investigations, corrective actions and mitigation measures as follows: Investigation may include but not be limited to: Confirmation that data received is correct (no instrument fault). Determining the source of the exceedance through: review of meteorological data review of copper concentration Confirmation that ship loading took place on the day of the exceedance (on the East Side there is only potential for the Licensee to cause dust during ship loading, since there is no external storage of bulk products). Where a reportable event is deemed to be attributed to the Licensee's activities: Review of moisture levels of product outloaded at the time of the exceedance against DEM. Review of recorded PM10 dust levels against dust levels recorded at Taplin Street. Review of onsite dust management infrastructure and equipment specified in Schedule 3 to ensure it is working as designed. Confirmation that ship loader operator/crane operator complied with relevant operational procedures when loading the vessel, this may include review of CCTV footage. Mitigation measures may include but not be limited to:
		 Implementing corrective actions in accordance with Condition 9 (if required). Maintenance of onsite dust management infrastructure and
		equipment if identified as a causal factor by operations personnel.

	 Reporting of dust events to all stakeholders, including analysis of probable causes. Audit of process controls (e.g. operational procedures).
DER Response	Noted.
	DER considers that content of Dust Monitoring Reports can be consist to all dust monitoring (refer above).

PPA provided additional interim comments following a second condition consultation period on 22 June 2016. The comments provided by PPA have been considered by DER and are detailed in the following tables.

Notif	Notification of Material Change	
52.	Condition 2, 3, 4	PPA acknowledges and accepts Conditions 2, 3 and 4 of L8937 regarding notification of change. PPA would suggest that reference to "within 14 days" be amended to read "no later than 14 days", as a point of clarity (Condition 2). Editorial changes required are in bold .
	DER Response	Noted. Accepted.

Infra	Infrastructure and Equipment	
53.	Condition 5	PPA acknowledges that DER has accepted requested changes to Condition 5 however in reviewing Schedule 3, Table 6, PPA has noted that these changes have not been made (i.e. identification of columns within Table 6). PPA request that these changes be made as agreed.
	DER Response	Noted and accepted.

Mois	Moisture Content Monitoring and Reporting		
54.	Condition 7	PPA will provide further comment on this condition in our response dated 24 June 2016.	
	DER Response	Noted.	
55.	Condition 8	PPA advises that there are no NATA accredited laboratories for AS 4156.6-2000 (please see Attachment 2 – advice from NATA). Accordingly, PPA requests that reference to NATA accreditation be removed	
	DER Response	Noted. Condition amended.	
56.	Condition 9	PPA will provide further comment on this condition in our response dated 24 June 2016.	
	DER Response	Noted.	
57.	Condition 10 and 11	PPA acknowledges Conditions 10 and 11 of L8937 however notes they are related to Condition 9 and may require amendment.	
	DER Response	Noted.	

Dust	Dust Monitoring and Reportable Events	
58.	Condition 12.	PPA acknowledges that DER has accepted requested changes and made necessary amendments to Condition 12 of L8937 regarding monitoring. PPA notes and accepts DER's condition that the minimum averaging period at Taplin Street be 1 hour. PPA seeks to clarify with DER that the Port Hedland Dust Taskforce interim target for Taplin Street PM10 24 hour average remains 70 µg/m3.
	DER Response	Noted. DER confirms that the Port Hedland Dust Taskforce interim target for Taplin Street PM10 <i>24 hour</i> average remains at 70 µg/m3.
59.	Condition 14.	PPA reminds DER that provision of data for the Taplin Street dust monitor is via the Port Hedland Industries Council (PHIC) and requests

	reporting of Taplin Street data be reported bi-monthly, by the last day of the subsequent month, as this aligns with the provision of validated data from PHIC's service provider. PPA requests this condition be worded as follows: The Licensee must provide monitoring data to the CEO for monitoring undertaken at Taplin Street (as specified in Table 2) on a bi-monthly basis, on the last day of: • March (for January/February) • May (for March/April) • July (for May/June) • September (for July/August) • November (for September/October) • January (for November/December) Editorial changes required are in bold. DER to confirm that the Taplin Street data (1 hour averages) for each period will require some 1,440 data readings at be tabulated each reporting period (bi-monthly) and PPA seeks to understand the outcome being sought by this reporting. PPA suggests that if this condition is to be standardised across all Part V operators in Port Hedland, then DER may want at consider direct access to the PHIC data.
DER Response	Noted and suggested amendment made. DER is aware that monitoring is undertaken by PHIC and the PPA is a member within PHIC. DER does not regulate PHIC through Part V of the EP Act. The provision of monitoring data is therefore not required to be provided by PHIC through any instruments issued by the DER.

Emis	Emissions	
60.	Condition 16	PPA acknowledges that DER has accepted requested changes and made necessary amendments to Condition 16 of L8937 regarding emissions. PPA would suggest that the term " <i>Discharge</i> " (bold/italic) be used consistently in bullet point 1 in Emission Discharge row of Table 3 to avoid confusion.
	DER Response	Noted.

Defi	Definitions and Interpretations	
61.	Definitions	PPA acknowledges that DER has accepted requested changes and made necessary amendments to the Definitions of L8937.
		PPA would note that reference at AS5621-2013 is presented in Table 1 as ATS5621-2012. PPA suggests the most recent version be referenced in both this section and the Table 1 annotation. PPA also note that several other terms in bold/italic have appeared in this version, and these have not been listed in this section. These include: • Approved Policy (Table 3) • Implementation Agreement or Decision (Table 3) • Reportable Event
	DER Response	Noted and accepted. Amendment made.

Sche	Schedule 1: Maps	
62.	Premises Map	An updated premise map is provided in Attachment 3 to this letter.
	•	PPA notes that the premise boundary is depicted in pink/red , not
		blue. Editorial changes required are in bold .
	DER Response	Noted and accepted.

Sche	edule 2: General Descrip	otion
63.	Infrastructure and equipment	PPA acknowledges that DER has accepted requested changes and made necessary amendments to the Infrastructure and equipment section of L8937.
	Site layout	An updated premises map is provided in Attachment 3 to this letter.
	DER Response	Noted.
64.	Bulk materials loaded and unloaded	PPA will provide further comment on this condition in our response dated 24 June 2016.
	DER Response	Noted.
65.	Examples of Material Change	PPA will provide further comment on this condition in our response dated 24 June 2016.
	Non-Material Change	PPA will provide further comment on this condition in our response dated 24 June 2016.
	DER Response	Noted.

Sche	Schedule 3: Infrastructure and Equipment	
66.	General Comments	PPA requests that the columns in Table 6 be numbered such that Condition 5 is clear. PPA notes that column 1 should start at 'Site Infrastructure'. PPA acknowledges and accepts DER's recurring comment that " 'as required' does not provide sufficient specificity for use of dust control equipment.
	DER Response	Noted and accepted.
67.	Stockyard	PPA will provide further comment on this condition in our response dated 24 June 2016.
	DER Response	Noted.
68.	Dust monitors	PPA requests the PHIC Bureau of Meteorology ambient monitoring site be removed from L8937 given there is no target or reportable event value included in the licence, and there is no requirement to provide data or comparison against data for this monitor. This inclusion is carry over from previous licences. PPA has no operational control over this site. PPA seeks to clarify with DER that the Port Hedland Dust Taskforce
	DER Response	interim target for Taplin Street PM10 is 70 μg/m3 for the 24 hour average, with allowance for 10 exceedances per calendar year. Noted, partial amendment made. DER confirms that Taplin Street PM10 is 70 μg/m3 for the 24 hour average is applicable criteria.
69.		PPA notes that the wording in the Water Carts section of L8937 has been updated from the previous version, despite PPA not proposing any amendments to the original wording. PPA advises that the water cart is utilised to wet down both product stockpiles and trafficable areas as required. Further PPA notes that DER has accepted PPA's proposed amendment to reference the "dust forecast software" to the "dust management tool". Therefore PPA requests the wording be amended as follows: Operate proactively subject to Dust Management Tool . Operate when visible dust is reported by site personnel. Editorial changes required are in bold .
70	DER Response	Noted and accepted.
70.	Road Sweeper	PPA requests the wording "Used at least twice a day" be amended to read "Used at least twice a day during dry and/or windy periods ". Editorial changes required are in bold .
	DER response	Noted and accepted.

Sch	edule 4: Monitoring	
71.	Dust Monitoring Reportable Events	Under <i>Dust Monitoring Reports</i> , PPA notes that "the Reportable Event date(s)", bullet point 1 and "the sampling or measurement date", bullet point 2 is the same parameter, and therefore requests that the second bullet point be deleted. PPA advises that HVAS M8 and M9 are not real-time and are not able to produce a time series graphical of dust data, nor high level alarms. In the event of a Reportable Event at M8 or M9 all available raw monitoring data will be provided to DER, consisting of filter paper preweigh, filter paper post-weigh and laboratory report indicating metal concentration.
		PPA requests clarification around comparison of boundary dust levels against dust levels recorded at Taplin Street ambient dust monitoring station, given that DER now requires 1 hour average dust concentrations at Taplin Street. Does DER require comparison of the 1 hour averages or the 24 hour averages at the Reportable Event site and Taplin Street? PPA notes that comparison of 1 hour average data against 24 hour average data is not possible, averaging periods need to be the same for comparisons to be made. An updated map of monitoring locations and stormwater discharge points is provided in Attachment 3 to this letter.
	DER Response	Noted. Amendment made. DER is seeking comparison against the 24 hour averaging period for
		the Taplin Street monitoring site. This has been clarified in the licence.

PPA provided the remaining comments following the second condition consultation on 30 June 2016. The comments provided by PPA have been considered by DER and are detailed in the following tables.

Moisture Content Monitoring and Reporting			
72.	Condition 7	PPA advises that, given the multi-user nature of the Utah facility, PPA is not able "to ensure" moisture content is at or above DEM. PPA does not operate the source mine sites, and is not responsible for the transportation of product. PPA has no physical control over product condition prior to it arriving at the Premises. PPA proposes the following amendment to Condition 7: "The Licensee shall require that each of the Premises Users must ensure that all bulk granular material transported from each Premises User to the Premises, contains a Moisture Content at or above the dust extinction moisture (DEM) level derived from application of AS 4156.6-2000". Editorial changes required are in bold	
	DER Response	Noted. DER does not accept the proposed wording by PPA as it does not consider the requirements for compliance clear. The Licence condition also needs to fairly and reasonably relate to the activities within the category of prescribed premises the subject of the Licence (see <i>Guidance Statement: Setting Conditions</i> , October 2015). DER considers that given PPA is the Licensee and the occupier of the premises it is in control of what and how bulk granular material is received and any subsequent management required on the premises. Further DER considers that moisture content is a fundamental factor in the dust generation potential of the material and based on the	

		outcomes	of its risk	c assessm	nent a nece	essary requ	irement to regulate.
			d premise				n of inputs accepted at Part V of the EP Act
		DER cons	siders the	condition	is risk bas	ed, valid a	nd appropriate.
		demonstrates expects the inspection each pren	ate that it nat PPA c ns) at the nises use	has achie continue to premises er. It is cor	eved comp o undertake gate and t	liance with e additiona o make rec at it goes s	sist PPA in being able to condition 7. DER also I methods (e.g. visual quirements for DEM clear to ome way in demonstrating
73.	Condition 9	PPA requ	ests this	condition	be replace	d with the f	ollowing wording:
		bulk grand column 1 must be c Limit spec tonnage c calculated	ular mate from the calculated cified in co of source d in accor	rial stored material s l over the olumn 4, l material (rdance wit	d at the pre specified in period spe being a we mine) at th th the meth	mises for to column 2 i cified in co ighted aver e frequenc od specifie	rs undertake monitoring of the parameter specified in in Table 1. The parameter lumn 3, be at or above the rage of the DEM against the y specified in column 5, and d in column 6 in Table 1.
		Column	Column	Column	nitoring Ta Column 4	Column 5	Column 6
		1 Paramet	2 Targete	3 Averagi	Limit	Frequenc	Method
		er	d Material	ng period		У	
		Section or Monito	ring Sectio	Sample per cargo	e 4).		Weighted average#: $\bar{x} = \frac{\sum_{i=1}^{n} w_i x_i}{\sum_{i=1}^{n} w_i},$ which means: $\bar{x} = \frac{w_1 x_1 + w_2 x_2 + \dots + w_n x_n}{w_1 + w_2 + \dots + w_n}.$ $x = \textbf{DEM}$ $w = tonnage of out-loaded$ ore (mine specific) per cargo (with DEM as $AS4156.6:2000)$ Cargo moisture as per $AS5621:2013$ or $ISO 3087:2011$ or $alternative method as approved by the CEO$ colaced in either Definition
	DER Response						undertake spot sampling of oint in time and replaced
							mple Station.

	makes the condition unclear.
	Additional amendments have been made to require the Licensee to undertake the sampling of all bulk granular material exported from the premises and for that material to achieve DEM (weighted average). DER considers that given this sampling and analysis for moisture content is already being undertaken that this appropriate.

Defi	Definitions and Interpretations			
74.	Bulk materials loaded and unloaded	PPA acknowledges and accepts DER's comment that PPA is the occupier of the premises as defined in the EP Act, and that the table providing the description of internal uses and stevedores who own and operate plant and equipment be detailed in the Decision Report to avoid ambiguity. As agreed in principle at the meeting held on 17 June 2016, PPA requests that the statement "The Licensee owns and operates ship unloading/loading and materials loading system at the Utah facility" be removed to avoid ambiguity. PPA notes that this statement has been omitted from its Eastern Operations licence.		
	DER Response	Noted and accepted.		
75.	Examples of Material Change	PPA acknowledges that DER has accepted requested changes and made necessary amendments to the Examples of Material Change section of L8937. However, PPA suggests bullet point 2 should read: Volume increase in commodity exceeding 10% of permitted total volume (in aggregate), or volume increases of manganese or chromite exceeding 10% of their respective permitted volumes. And bullet point 3 should read: changes to the control or ownership of the Premises or changes (other than Non-Material Changes) to the infrastructure or equipment within the Premises premises; Editorial changes required are in bold.		
	DER Response	Noted and accepted.		
76.	Non-Material Change	PPA proposes the definition of Non-Material Change be reworded to: Improvements or additions to, or replacement of, or other changes to, infrastructure and equipment within the Premises , that do not increase the risk of emissions and discharges. Editorial changes required are in bold .		
<u></u>	DER Response	Noted and accepted.		

Schedule 1: Maps				
77.	Premises Map	An updated Premises Map is provided in Attachment 3 to this letter.		
		PPA notes that the Sample Station location has been marked on the map and that the work 'Preliminary' has been removed from the reference to the Utah boundary.		
	DER Response	Noted.		

Sch	Schedule 2: General Description			
78.	Table 4: Infrastructure and Equipment	PPA requests the following row be added to 'Table 4: Infrastructure and Equipment' to reference the sample station location in the updated Premises Map. 14 Sample Station Premises Map: Sample Station Editorial changes required are in bold.		
	DER Response	Noted and accepted.		

Sch	Schedule 2: General Description			
79.	Stockyard	PPA advises that the SHEMS Guide: Dust Management Guide referenced in DER's response letter received 30 May 2016 is a Qube management system document which is presented as an Appendix within the Port of Port Hedland – Dust Management Plan Berth 4. To improve clarity for compliance purposes, PPA recommends the following text be used to define Routine in the context of using misters and water cannons: Routinely means at a minimum sequence to run at least: • every 3 hours during the day; • every 6 hours during the night; unless • there is no visible dust or small puddles just start to form as a result of rainfall or use of cannons.		
		Editorial changes required are in bold .		
	DER Response	Noted. DER understands that use of water cannons is a proactive measure to prevent the likelihood of dust emissions from stockpiles. As such waiting until visible dust is generated to operate does not seem appropriate and consistent with a routine operation of the equipment.		

Attachment 1: Issued Licence L8937/2015/1