

# **Amendment Report**

## **Application for Licence Amendment**

#### Part V Division 3 of the Environmental Protection Act 1986

Licence Number L7102/1997/8

Licence Holder City of Bayswater

File Number DEC6825/1

**Premises** Bayswater Transfer Station

271 Collier Road

**BAYSWATER WA 6053** 

Legal description -

Lot 102 on Diagram 55521

Certificate of Title Volume 1527 Folio 874

As defined by the coordinates in Schedule 2 of the Revised

Licence

**Date of Report** 27 February 2022

Proposed Decision Revised licence granted

Stephen Checker
MANAGER WASTE INDUSTRIES

an officer delegated under section 20 of the Environmental Protection Act 1986 (WA)

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## 1. Decision summary

Licence L7102/1997/8 is held by City of Bayswater (Licence Holder) for the Bayswater Transfer Station (the Premises), located at 271 Collier Road Bayswater WA 6062.

This Amendment Report documents the assessment of potential risks to the environment and public health from proposed changes to the emissions and discharges during the construction and operation of the Premises. As a result of this assessment, Revised Licence L7102/1997/8 has been granted.

The Revised Licence issued as a result of this amendment consolidates and supersedes the existing Licence previously granted in relation to the Premises. The Revised Licence has been granted in a new format with existing conditions being transferred, but not reassessed, to the new format.

## 2. Scope of assessment

#### 2.1 Regulatory framework

In completing the assessment documented in this Amendment Report, the department has considered and given due regard to its Regulatory Framework and relevant policy documents which are available at <a href="https://dwer.wa.gov.au/regulatory-documents">https://dwer.wa.gov.au/regulatory-documents</a>.

### 2.2 Application summary

On 13 October 2021, the Licence Holder submitted an application to the department to amend Licence L7102/1997/8 under section 59 and 59B of the *Environmental Protection Act 1986* (EP Act). The following amendments are being sought:

- Construct a caged area for the storage of gas cylinders, aerosols and batteries;
- Construct an open sided roofed storage area (shed) on a concrete hardstand to cover the caged storage area for gas cylinders, aerosols and batteries;
- Construction of a Household Hazardous Waste (HHW) enclosed shed on a concrete hardstand to accept HHW waste in accordance with the Guidelines for the design and operations of facilities for the acceptance and storage of household hazardous waste (HHW Guidelines); and
- Relocation of current motor oil storage area including new concrete hardstand pad.

This amendment is limited only to changes to Category 62 storage and handling infrastructure at the Existing Licence Premises. There will be no changes to the Existing Licence Production and Design Capacity and operations at the Premises. The acceptance and temporary storage of HHW waste is new to the premises and accordingly will be risk assessed under this amendment. Figure 1 below outlines the location of the new gas cylinders, aerosols and batteries shed, HHW shed and motor oil area.

#### 2.3 Consolidation of Licence

The department consolidated the Existing Licence under the Licence Amendment granted on 4 August 2020.

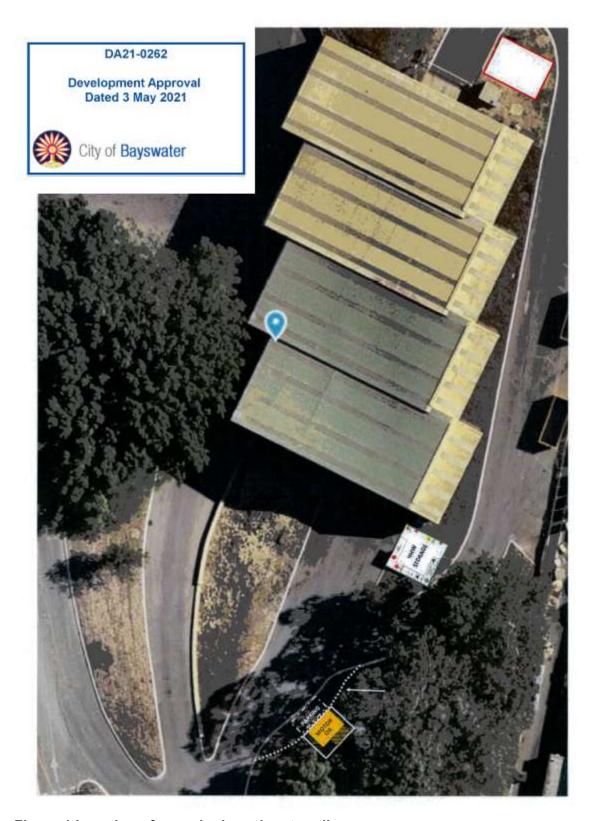


Figure 1 Location of new sheds and motor oil area

#### 3. Risk assessment

The department assesses the risks of emissions from prescribed premises and identifies the potential source, pathway and impact to receptors in accordance with the *Guideline: Risk* assessments (DWER 2020).

To establish a Risk Event there must be an emission, a receptor which may be exposed to that emission through an identified actual or likely pathway, and a potential adverse effect to the receptor from exposure to that emission.

#### 3.1.1 Emissions and controls

The key emissions and associated actual or likely pathway during premises operation which have been considered in this Amendment Report are detailed in Table 1 below. Table 1 also details the proposed control measures the Licence Holder has proposed to assist in controlling these emissions, where necessary.

**Table 1: Licence Holder controls** 

Emission	Sources	Potential pathways	Proposed controls
Dust	Construction of concrete hardstands, cage and sheds including vehicle movements (reversing beepers).	Air/windborne pathway	Speed is limited due to layout and size of premises.  Storage is temporary.  Majority of premises is paved/covered.
Noise	ise Construction of concrete hardstands, cage and sheds including vehicle movements (reversing beepers).		Speed restricted due to layout and size of premises.  Shed.  Compliance with Environmental Protection (Noise) Regulations 1997.  Normal business hours are 0700 – 2200 hours Monday to Saturday and 1000 – 1600 Sunday.  Building permit stipulates construction activity timeframes.
Odour	Waste oil / gas cylinders /aerosol cans	Air/windborne pathway	Shed. Storage is temporary.
Leachate	Storage of waste material	Seepage to soils and groundwater	Concrete Hardstand constructed with bunds surrounding hardstand constructed of concrete.  Enclosed HWW shed.  Spill kits available at the premises.  Stormwater Management Plan.
Potentially contaminated	Storage of waste material processed	Seepage to soils and	Sheds will divert water away from waste.  Concrete Hardstand constructed with

Emission	Sources	Potential pathways	Proposed controls
stormwater	and unprocessed	groundwater	bunds surrounding hardstand constructed of concrete.
			Stormwater drains which discharge to a stormwater drainage system and local compensation basin.
			Stormwater Management Plan.
Fire	Storage of waste material processed and unprocessed	Air/windborne pathway	Sheds. Separate storage areas. Fire extinguisher / hose reels on the premises. Fire and Emergency Management Plan.

#### 3.1.2 Receptors

In accordance with the *Guideline: Risk assessments* (DWER 2020), the Delegated Officer has excluded employees, visitors and contractors of the Licence Holder's from its assessment. Protection of these parties often involves different exposure risks and prevention strategies and is provided for under other state legislation.

Table 2 below provides a summary of potential human and environmental receptors that may be impacted as a result of activities upon or emission and discharges from the prescribed premises (Guideline: Environmental siting (DWER 2020)).

Table 2: Sensitive human and environmental receptors and distance from prescribed activity

Human receptors	Distance from prescribed activity		
Closest residential receptor	130m from northern edge of the premises boundary		
Industrial	Immediately adjacent to the east 180m west and 225m south of the Premises		
Environmental receptors	Distance from prescribed activity		
Public Open Space	Immediately north of the Premises		
Groundwater	11-12mbgl		

## 3.2 Risk ratings

Risk ratings have been assessed in accordance with the *Guideline: Risk Assessments* (DWER 2020) for those emission sources which are proposed to change and takes into account potential source-pathway and receptor linkages as identified in Section 3.2. Where linkages are incomplete they have not been considered further in the risk assessment.

Where the Licence Holder has proposed mitigation measures/controls (as detailed in Section 3.1), these have been considered when determining the final risk rating. Where the Delegated Officer considers the Licence Holder's proposed controls to be critical to maintaining an acceptable level of risk, these will be incorporated into the licence as regulatory controls.

Additional regulatory controls may be imposed where the Licence Holder's controls are not deemed sufficient. Where this is the case the need for additional controls will be documented and justified in Table 3.

The Revised Licence L7102/1997/8 that accompanies this Amendment Report authorises emissions associated with the operation of the Premises i.e. Transfer Station activities.

The conditions in the Revised Licence have been determined in accordance with *Guidance Statement: Setting Conditions* (DER 2015).

Table 3. Risk assessment of potential emissions and discharges from the Premises during construction and operation

Risk Event	Risk Event							
Source/Activities	Potential emission	Potential pathways and impact	Receptors	Licence Holder's controls	C = consequence L = likelihood	Licence Holder's controls sufficient?	Conditions <sup>2</sup> of licence	Justification for additional regulatory controls
Construction	Construction							
Construction of concrete hardstands, cage and sheds including vehicle	Dust	Air/windborne pathway causing impacts to health and amenity	Residences 130m north	Refer to Section 3.1.1	C = Slight L = Unlikely Low Risk	Y	N/A	N/A
movements (reversing beepers).	Noise			Refer to Section 3.1.1	C = Slight L = Unlikely Low Risk	Y	N/A	N/A
Operation								
	Dust	Air/windborne pathway causing impacts to health and amenity	Residences 130m north	Refer to Section 3.1.1	C = Slight L = Rare Low Risk	Y	Condition 4	N/A
Accepting, unloading,	Noise	Air/windborne pathway causing impacts to health and amenity	Residences 130m north	Refer to Section 3.1.1	C = Minor L = Possible Medium Risk	Y	Condition 4,	N/A
loading and storage of material	Odour	Air/windborne pathway causing impacts to health and amenity	Residences 130m north	Refer to Section 3.1.1	C = Slight L = Unlikely Low Risk	Y	Condition 4	N/A
	Leachate	Seepage to soils and groundwater	groundwater	Refer to Section 3.1.1	C = Minor L = Unlikely <b>Medium Risk</b>	Y	Condition 4, 12	No new conditions have been added to the Proposed Licence. Condition 4, 6, 7 and 19 have been amended to include HHW at the premises. The Application does not stipulate how the Premises will comply with the

Risk Event					Risk rating <sup>1</sup>	Licence Holder's		
Source/Activities	Potential emission	Potential pathways and impact	Receptors	Licence Holder's controls	C = consequence L = likelihood	controls sufficient?	Conditions <sup>2</sup> of licence	Justification for additional regulatory controls
								Guidelines for the design and operations of facilities for the acceptance and storage of household hazardous waste. New Definitions have been added to the Proposed Licence regarding HHW. Schedule 3 has been added to the Proposed Licence to define HHW accepted at the Premises.
	Fire	Air/windborne pathway causing impacts to health and amenity Containment of contaminated fire water.	Residences 130m north	Refer to Section 3.1.1	C = Major L = Possible <b>High Risk</b>	N	Condition 4, 10 Condition 1 and 15	Condition 1 includes construction of a Fire alarm system for the HHW shed in accordance with the requirements of the HHW Guidelines.  The department has reviewed the existing Fire and Emergency Management Plan (FEMP) for the premises and found that it does not contain sufficient detail to inform the risk of fire at the premises.  The Application does not sufficiently detail fire management infrastructure nor stipulate how the Premises will comply with fire management requirements such as the HHW Guidelines and DFES GN 04 Fire Prevention and Management in a Recycling Facility.  Condition 15 is a new licence condition which requires the submission of a detailed Fire and Emergency Management Plan by 31 March 2022 by a suitably qualified Consultant.

Risk Event	Risk Event					Licence Holder's		
Source/Activities	Potential Potential pathways and impact		Receptors	Receptors Licence Holder's controls		controls sufficient?	Conditions <sup>2</sup> of licence	Justification for additional regulatory controls
								New definitions in the Licence per new licence condition.
	Contaminated firefighting water	Overland runoff potentially causing ecosystem disturbance or impacting surface water and groundwater quality	Surface and groundwater	Refer to Section 3.1.1	C = Moderate L = Possible <b>Medium Risk</b>	N	Condition 4, 13 and 14 Condition 15	The department has reviewed the existing Fire and Emergency Management Plan (FEMP) for the premises and found that it does not contain sufficient detail to inform the risk of fire at the premises. Condition 15 is a new licence condition which requires the submission of a FEMP by 31 September 2022 by a suitably qualified Consultant. The Management Plan details contaminated stormwater / fire water requirements. New definitions in the Licence per new licence condition

Note 1: Consequence ratings, likelihood ratings and risk descriptions are detailed in the Guideline: Risk assessments (DWER 2020).

Note 2: Proposed Licence Holder's controls are depicted by standard text. **Bold and underline text** depicts additional regulatory controls imposed by department.

#### 4. Consultation

Table 4 provides a summary of the consultation undertaken by the department.

**Table 4: Consultation** 

Consultation method	Comments received	Department response
Other Stakeholders (MLA) advised of proposal (25/11/2021)	Stakeholder responded to DWER request for comment on 26/11/2021 and formally requested to be removed as a Stakeholder	Noted and removed.
Licence Holder was provided with draft amendment on 15/12/2021 and the Licence Holder requested an extension and submitted comments on 31/1/2022	Refer to Appendix 1	Refer to Appendix 1

#### 5. Conclusion

Based on the assessment in this Amendment Report, the Delegated Officer has determined that a Revised Licence will be granted, subject to conditions commensurate with the determined controls and necessary for administration and reporting requirements.

## 5.1 Summary of amendments

Table 5 provides a summary of the proposed amendments and will act as record of implemented changes. All proposed changes have been incorporated into the Revised Licence as part of the amendment process.

Table 5: Summary of licence amendments

Condition no.	Proposed amendments					
1	Inclusion of new works approval construction condition to construct the hardstand pads, sheds and HHW shed.					
	New Schedule 1 Construction map as referenced in Table 1.					
	New Schedule 3 HHW waste types as referenced new Definition of HHW (and in Table 1 of the Guidelines).					
2	Works approval compliance reporting condition					
3	Works approval compliance reporting condition					
numbering	The Proposed Licence has new numbering for conditions and Tables consistent to new conditions for works approval construction.					
4	Existing Licence condition 1 Table 1 has changed to new Proposed Licence condition 4 Table 2. Condition 4 includes amendments to allow acceptance of HHW at the Premises.					

6	Existing Licence condition 3 Table 2 has changed to new Proposed Licence condition 6 Table 3. Condition 6 includes amendments to allow waste processing of HHW at the Premises.
7	Existing Licence condition 4 has changed to new Proposed Licence condition 7. Condition 7 includes amendments to ensure HHW shed is locked at the Premises parallel to HHW Guideline requirements.
15	New licence condition for submission of Fire and Emergency Management Plan
19	Existing Licence condition 15 has changed to new Proposed Licence condition 19. Condition 19 includes amendments to monitor waste input and outputs for HHW waste.
Definitions	New definitions consistent with new licence conditions.

## References

- 1. Department of Environment Regulation (DER) 2015, *Guidance Statement: Setting Conditions*, Perth, Western Australia.
- 2. Department of Water and Environmental Regulation (DWER) 2020, *Guideline: Environmental Siting*, Perth, Western Australia.
- 3. DWER 2020, Guideline: Risk Assessments, Perth, Western Australia.

# Appendix 1: Summary of Licence Holder's comments on risk assessment and draft conditions

Condition	Summary of Licence Holder's comment	Department's response
1(a)	For condition 1(a) - the word 'bunded' should be removed from the draft licence condition 1(a) as this area required for a gas bottle enclosure not subject to leaks or liquid emissions.	Agreed. Changed as requested
2(a) and (b)	Condition 2(a) remove the word 'bunded' and from condition 2(b) the requirement to have a '150mm bund with a coating extending up the walls'. Suggest reword 'that all chemicals will be on either self-bunded pallets, stored in self bunded chemical cabinet and/or in chemical grade storage tubs'. The plans do not show bunding in the shed footing/slab detail.	Agreed that risks will be adequately managed through alternative proposal. Changed as requested
15	For condition 15 - date for the Fire and Emergency Management Plan review amended from the 31 March 2022 to the 31 September 2022. This is due to the time it will take for the construction of the facility and to procure a consultant to prepare a plan and then implement the plan. Note the City of Bayswater has agreed for the EMRC to source a qualified consultant to complete a plan.	Agreed. Changed as requested

## **Appendix 2: Application validation summary**

SECTION 1: APPLICATION SUMMARY (as updated from validation checklist)							
Application type							
Works approval							
		Relevant works approval number:		None			
		Has the works approvith?	oval been complied	Yes □	No □		
Licence		Has time limited ope works approval dem acceptable operatio	nonstrated	Yes □	No □ N/A □		
		Environmental Com Critical Containmen Report submitted?		Yes □	Yes □ No □		
		Date Report received:					
Renewal	Renewal						
Amendment to works approval	nt to works approval   Current works approval number:						
Amendment to licence	$\boxtimes$	Current licence number:	L7102/1997/8				
Amendment to licence		Relevant works approval number:		N/A			
Registration		Current works approval number:		None			
Date application received							
Applicant and Premises details							
Applicant name/s (full legal name/s)		City of Bayswater					
Premises name		Bayswater Transfer Station					
Premises location		271 Collier Rd Bayswater					
Local Government Authority	City of Bayswater						
Application documents	Application documents						
HPCM file reference number:		DEC6825/1					
Key application documents (addition application form):	al to	Application Form					
Scope of application/assessment							

#### Licence amendment Construction and Operation of Construct a caged area for the storage of gas cylinders, aerosols and batteries; Summary of proposed activities or Construct a shed on a concrete hardstand to cover the caged changes to existing operations. storage area for gas cylinders, aerosols and batteries; Construction of a Household Hazardous Waste (HHW) shed on a concrete hardstand to accept HHW; and Relocation of current motor oil storage area including new concrete hardstand pad. Category number/s (activities that cause the premises to become prescribed premises) Table 1: Prescribed premises categories Prescribed premises category and Assessed production or design Proposed changes to the description capacity production or design capacity (amendments only) Category 62: Solid waste depot -Not more than 110,000 tonnes No changes premises on which waste is stored per annual period or sorted pending final disposal or re-use Legislative context and other approvals Referral decision No: Has the applicant referred, or do they intend to refer, their proposal to the EPA Yes □ No ⊠ Managed under Part V □ under Part IV of the EP Act as a significant proposal? Assessed under Part IV □ Does the applicant hold any existing Part Ministerial statement No: IV Ministerial Statements relevant to the Yes □ No ⊠ **EPA Report No:** application? Reference No: Has the proposal been referred and/or Yes □ No ⊠ assessed under the EPBC Act? Certificate of title □ General lease □ Expiry: Has the applicant demonstrated Yes □ No ⊠ occupancy (proof of occupier status)? Mining lease / tenement □ Expiry: Other evidence □ Expiry: Has the applicant obtained all relevant Approval: planning approvals? Expiry date: Yes ⊠ No □ N/A □ If N/A explain why? Has the applicant applied for, or have an CPS No: N/A existing EP Act clearing permit in relation Yes □ No ⊠ Clearing is exempt to this proposal?

Has the applicant applied for, or have an existing CAWS Act clearing licence in relation to this proposal?	Yes □ No ⊠	Clearing is exempt
Has the applicant applied for, or have an existing RIWI Act licence or permit in relation to this proposal?	Yes □ No ⊠	Application reference No: Licence/permit No: Licence / permit not required.
Does the proposal involve a discharge of waste into a designated area (as defined in section 57 of the EP Act)?	Yes □ No ⊠	Name: N/A  Type: Proclaimed Groundwater Area/Surface Water Area  Has Regulatory Services (Water) been consulted?  Yes □ No □ N/A □  Regional office: Swan Avon / Mid- West Gascoyne / Kwinana Peel / North West / South West / Goldfields / South Coast
Is the Premises situated in a Public Drinking Water Source Area (PDWSA)?	Yes □ No ⊠	Name: N/A  Priority: P1 / P2 / P3 / N/A  Are the proposed activities/ landuse compatible with the PDWSA (refer to WQPN 25)?  Yes □ No □ N/A □
Is the Premises subject to any other Acts or subsidiary regulations (e.g. Dangerous Goods Safety Act 2004, Environmental Protection (Controlled Waste) Regulations 2004, State Agreement Act xxxx)	Yes □ No □	
Is the Premises within an Environmental Protection Policy (EPP) Area?	Yes □ No ⊠	
Is the Premises subject to any EPP requirements?	Yes □ No ⊠	
Is the Premises a known or suspected contaminated site under the Contaminated Sites Act 2003?	Yes □ No ⊠	IClassification: N/A / possibly contaminated – investigation required (PC–IR) / not contaminated – unrestricted use (NC–UU) / contaminated – restricted use (C–RU) / remediated for restricted use (RRU) / contaminated – remediation required (C–RR) / decontaminated (Decon)  Date of classification: N/A